FY 2025/26 UTILITY FUND FORECAST & RATES RECOMMENDATION FOR NOTICE OF INTENT

City Council Meeting

Presented by: Brian A. Ritschel – Management & Budget Director

September 22, 2025



FINANCIAL PRINCIPLES



BALANCE NET SOURCES AND USES



20% OR HIGHER RESERVE FUND BALANCE



RATE ADJUSTMENTS
THAT ARE
PREDICTABLE AND
SMOOTHED
THROUGHOUT THE
FORECAST



EQUITY BETWEEN RESIDENTIAL AND NON-RESIDENTIAL RATES



AFFORDABLE UTILITY SERVICES

Utility Rates Adjustments Main Focuses

- Equity between residential and non-residential rates
- Growth pays for growth
- Conservation of discretionary water use
- Smooth rate adjustments throughout the forecast

OTHER VALLEY MUNICIPALITIES

- East Valley Municipalities
 - "...raising the rates annually would allow the city to compound the money, meaning it won't need as big an increase the following year." (East Valley Tribune Chandler)
 - "Council told staff that it wants to look at annual increases starting with the next budget cycle, which begins in October." (East Valley Tribune Chandler)
 - "So what we can learn from these two examples is that smaller, consistent increases generated more revenue for the fund and ended with a lower final bill at the end of 20 years... This also means that ratepayers have more money in their pocket today than they would have had over time, but we need to catch up on missed funding." (Gilbert Sun News)

FY 25/26 ADOPTED BUDGET

As of 05/13/2025	FY 23/24 Actuals	FY 24/25 Projected	FY 25/26 Budget	FY 26/27 Forecast	FY 27/28 Forecast	FY 28/29 Forecast	FY 29/30 Forecast
WATER	(\$205,201)	\$3,604,393	(\$6,770,889)	(\$13,812,950)	(\$11,152,245)	(\$4,844,905)	\$5,153,942
WASTEWATER	(\$13,836,490)	(\$9,498,102)	(\$12,213,330)	(\$7,718,734)	(\$3,819,034)	\$811,319	\$5,969,894
SOLID WASTE	(\$8,224,846)	(\$4,804,691)	(\$4,078,076)	\$1,729,927	\$659,615	\$4,151,286	\$10,384,745
ELECTRIC	(\$296,202)	\$1,038,184	(\$1,137,384)	(\$1,059,105)	(\$1,453,150)	(\$1,839,521)	(\$2,345,276)
NATURAL GAS	(\$4,462,547)	(\$2,405,972)	(\$4,056,668)	(\$3,201,983)	(\$2,782,143)	\$576,552	\$472,621
DISTRICT COOLING	(\$368,815)	(\$515,479)	(\$181,786)	(\$171,502)	(\$316,383)	(\$182,335)	(\$185,275)
TOTAL NET SOURCES AND USES	(\$27,394,100)	(\$12,581,668)	(\$28,438,133)	(\$24,234,347)	(\$18,863,341)	(\$1,327,604)	\$19,450,652
Beginning Reserve Balance	\$144,413,643	\$117,019,543	\$104,437,875	\$75,999,742	\$51,765,395	\$32,902,054	\$31,574,450
Ending Reserve Balance	\$117,019,543	\$104,437,875	\$75,999,742	\$51,765,395	\$32,902,054	\$31,574,450	\$51,025,102
Ending Reserve Balance Percent* *As a % of Next Fiscal Year's Expenditures	22.4%	18.5%	11.9%	8.1%	4.9%	4.6%	7.0%
•	22.4% 3.00%	18.5%	11.9%	8.1% 6.00%	4.9% 6.00%	4.6% 6.00%	7.0% 6.00%
*As a % of Next Fiscal Year's Expenditures							
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage)	3.00%	6.00%	6.00%	6.00%	6.00%	6.00%	6.00%
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage) WATER Commercial (usage)	3.00% 5.00%	6.00% 8.50%	6.00% 8.50%	6.00% 8.50%	6.00% 8.50%	6.00% 8.50%	6.00% 8.50%
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage) WATER Commercial (usage) WASTEWATER Residential	3.00% 5.00% 4.75%	6.00% 8.50% 7.50%	6.00% 8.50% 8.00%	6.00% 8.50% 8.00%	6.00% 8.50% 8.00%	6.00% 8.50% 8.00%	6.00% 8.50% 8.00%
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage) WATER Commercial (usage) WASTEWATER Residential WASTEWATER Non-Residential	3.00% 5.00% 4.75% 5.00%	6.00% 8.50% 7.50% 8.50%	6.00% 8.50% 8.00% 9.00%	6.00% 8.50% 8.00% 9.00%	6.00% 8.50% 8.00% 9.00%	6.00% 8.50% 8.00% 9.00%	6.00% 8.50% 8.00% 9.00%
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage) WATER Commercial (usage) WASTEWATER Residential WASTEWATER Non-Residential SOLID WASTE Residential	3.00% 5.00% 4.75% 5.00% 3.00%	6.00% 8.50% 7.50% 8.50% 5.50%	6.00% 8.50% 8.00% 9.00% 5.50%	6.00% 8.50% 8.00% 9.00% 5.50%	6.00% 8.50% 8.00% 9.00% 5.50%	6.00% 8.50% 8.00% 9.00% 5.50%	6.00% 8.50% 8.00% 9.00% 5.50%
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage) WATER Commercial (usage) WASTEWATER Residential WASTEWATER Non-Residential SOLID WASTE Residential SOLID WASTE Commercial	3.00% 5.00% 4.75% 5.00% 3.00% 7.50%	6.00% 8.50% 7.50% 8.50% 5.50% 10.00%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50%
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage) WATER Commercial (usage) WASTEWATER Residential WASTEWATER Non-Residential SOLID WASTE Residential SOLID WASTE Commercial SOLID WASTE Rolloff	3.00% 5.00% 4.75% 5.00% 3.00% 7.50% 6.50% \$2.25	6.00% 8.50% 7.50% 8.50% 5.50% 10.00% 6.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50%
*As a % of Next Fiscal Year's Expenditures WATER Residential (Tier 1 usage) WATER Commercial (usage) WASTEWATER Residential WASTEWATER Non-Residential SOLID WASTE Residential SOLID WASTE Commercial SOLID WASTE Rolloff ELECTRIC Residential - svc charge	3.00% 5.00% 4.75% 5.00% 3.00% 7.50% 6.50% \$2.25	6.00% 8.50% 7.50% 8.50% 5.50% 10.00% 6.50%	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50% \$3.00	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50% \$3.00	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50% \$3.00	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50% \$3.00	6.00% 8.50% 8.00% 9.00% 5.50% 7.50% 6.50% \$3.00

FY 25/26 RECOMMENDED RATES FOR AF&E COMMITTEE

As of 08/20/2025	FY 24/25 Estimate	FY 25/26 Projected	FY 26/27 Forecast	FY 27/28 Forecast	FY 28/29 Forecast	FY 29/30 Forecast	FY 30/31 Forecast
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WATER	\$3,472,435	(\$5,954,870)	(\$12,873,158)	(\$4,922,100)	\$4,880,586	\$13,810,550	\$26,942,225
WASTEWATER	(\$7,285,154)	(\$11,996,287)	(\$6,784,238)	(\$2,018,970)	\$2,770,034	\$12,384,228	\$12,390,217
SOLID WASTE	\$26,254	(\$5,858,624)	\$688,832	(\$629,299)	\$2,586,058	\$8,510,604	\$9,060,768
ELECTRIC	\$1,435,561	(\$1,066,822)	(\$741,823)	(\$834,907)	(\$1,173,447)	(\$1,603,113)	(\$1,239,981)
NATURAL GAS	(\$817,183)	(\$3,793,487)	(\$2,082,196)	(\$1,426,474)	\$1,864,370	\$1,729,243	\$2,128,194
DISTRICT COOLING	(\$376,552)	(\$181,786)	(\$171,502)	(\$316,383)	(\$182,335)	(\$185,275)	(\$233,758)
TOTAL MET COMPOSE AND MOSE	(00.544.000)	(\$00.054.075)	(004.005)	(0.4.0.4.0.4.0.4.)	\$40.745.005	***	* 40 0 4 7 000
TOTAL NET SOURCES AND USES	(\$3,544,639)	(\$28,851,875)	(\$21,964,085)	(\$10,148,134)	\$10,745,265	\$34,646,237	\$49,047,666
Beginning Reserve Balance	\$117,019,543	\$113,474,904	\$84,623,029	\$62,658,943	\$52,510,810	\$63,256,075	\$97,902,312
Ending Reserve Balance	\$113,474,904	\$84,623,029	\$62,658,943	\$52,510,810	\$63,256,075	\$97,902,312	\$146,949,978
Ending Reserve Balance Percent*	20.1%	13.4%	9.9%	8.0%	9.2%	13.4%	19.2%
*As a % of Next Fiscal Year's Expenditures							
WATER Residential (Tier 1 usage)	6.00%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
WATER Commercial (usage)	8.50%	12.00%	12.00%	12.00%	12.00%	12.00%	12.00%
WASTEWATER Residential	7.50%	8.00%	8.00%	8.00%	0.000/	8.00%	8.00%
WASTEWATER Non-Residential		0.0070	0.0076	0.00%	8.00%	0.00%	0.0078
Wite TEW TIET TROTT Residential	8.50%	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%
SOLID WASTE Residential							
	8.50%	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%
SOLID WASTE Residential	8.50% 5.50%	9.00% 5.50%	9.00% 5.50%	9.00% 5.50%	9.00% 5.50%	9.00% 5.50%	9.00% 5.50%
SOLID WASTE Residential SOLID WASTE Commercial	8.50% 5.50% 10.00%	9.00% 5.50% 5.50%	9.00% 5.50% 5.50%	9.00% 5.50% 5.50%	9.00% 5.50% 5.50%	9.00% 5.50% 5.50%	9.00% 5.50% 5.50%
SOLID WASTE Residential SOLID WASTE Commercial SOLID WASTE Rolloff	8.50% 5.50% 10.00% 6.50% \$2.75	9.00% 5.50% 5.50% 5.50%	9.00% 5.50% 5.50% 5.50%	9.00% 5.50% 5.50% 5.50%	9.00% 5.50% 5.50% 5.50%	9.00% 5.50% 5.50% 5.50%	9.00% 5.50% 5.50% 5.50%
SOLID WASTE Residential SOLID WASTE Commercial SOLID WASTE Rolloff ELECTRIC Residential - svc charge	8.50% 5.50% 10.00% 6.50% \$2.75	9.00% 5.50% 5.50% 5.50% \$1.00	9.00% 5.50% 5.50% 5.50% \$3.00	9.00% 5.50% 5.50% 5.50% \$3.00	9.00% 5.50% 5.50% 5.50% \$3.00	9.00% 5.50% 5.50% 5.50% \$3.00	9.00% 5.50% 5.50% 5.50% \$3.00

*Does not include Water & Wastewater Capacity Fee

Audit, Finance & Enterprise Committee and City Council Recommendations

- Accelerate equity between residential and non-residential
 - Reduce residential and increase non-residential rate adjustments from the current recommended rate adjustments
- Increase non-residential landscape usage rate adjustment from current recommended rate adjustment
- Review the residential usage tiers rates adjustments

Residential and Non-residential Comparison

Equity Between Residential & Non-residential Water Rate Revenue

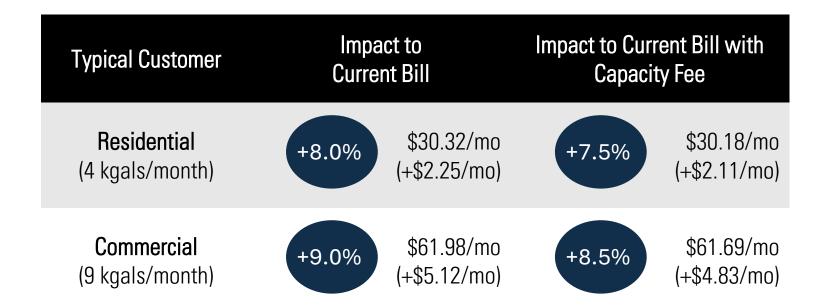
Presented at AF&E Committee	FY 24/25	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
	Estimate	Projected	Forecast	Forecast	Forecast	Forecast
Residential Rate Revenue	55%	54%	53%	52%	50%	49%
Non-residential Rate Revenue	45%	46%	47%	48%	50%	51%
Residential Consumption	49%	48%	48%	48%	48%	47%
Non-residential Consumption	51%	52%	52%	52%	52%	53%

Adjusted per AF&E Recommendation	FY 24/25	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
	Estimate	Projected	Forecast	Forecast	Forecast	Forecast
Residential Rate Revenue	55%	54%	52%	50%	49%	47%
Non-residential Rate Revenue	45%	46%	48%	50%	51%	53%
Residential Consumption Non-residential Consumption	49%	48%	48%	48%	48%	47%
	51%	52%	52%	52%	52%	53%

Customer Impact - Water

Typical Customer	Impact to Current Bill		•		Valcal i ligramer		Impact to C with Capa	
Residential (6 kgals/month)	+4.3%	\$45.46/mo (+\$1.89/mo)	+4.2%	\$45.41/mo (+\$1.84/mo)				
Multi-unit Development (6 kgals/month)	+10.1%	\$44.56/mo (+\$4.10/mo)	+8.7%	\$43.98/mo (+\$3.53/mo)				
Commercial — General (9 kgals/month)	+7.7%	\$84.66/mo (+\$6.07/mo)	+7.4%	\$84.39/mo (+\$5.80/mo)				
Commercial — Landscape (29 kgals/month)	+13.6%	\$204.06/mo (+\$27.05/mo)	+13.6%	\$204.06/mo (+\$27.05/mo)				

Customer Impact - Wastewater



Residential Rate Adjustments – Typical Customer

Residential Monthly Bill	Current	Recommended	Change
Water (6 kgal)	\$43.57	\$45.46	+\$1.89
Wastewater	\$28.07	\$30.32	+\$2.25
Solid Waste (90-gal + Green & Clean Fee)	\$34.17	\$35.99	+\$1.82
Total – Citywide Service Area	\$105.81	\$111.77	+\$5.96

Residential Monthly Bill	Current	Recommended	Change
Electric	\$135.71	\$137.98	+\$2.27
Natural Gas	\$41.06	\$42.49	+\$1.43

FY 25/26 RECOMMENDED RATES FOR NOTICE OF INTENT

As of 9/15/2025	FY 24/25 Estimate	FY 25/26 Projected	FY 26/27 Forecast	FY 27/28 Forecast	FY 28/29 Forecast	FY 29/30 Forecast	FY 30/31 Forecast
WATER	\$3,472,435	(\$5,576,800)	(\$11,922,572)	(\$3,041,675)	\$8,245,747	\$19,405,397	\$35,335,473
WASTEWATER	(\$7,285,154)	(\$11,996,288)	(\$6,784,238)	(\$2,018,970)	\$2,770,034	\$12,384,228	\$12,390,217
SOLID WASTE	\$26,254	(\$5,858,624)	\$688,832	(\$629,299)	\$2,586,058	\$8,510,604	\$9,060,768
ELECTRIC	\$1,435,561	(\$1,066,822)	(\$741,823)	(\$834,907)	(\$1,173,447)	(\$1,603,113)	(\$1,239,981)
NATURAL GAS	(\$817,183)	(\$3,793,486)	(\$2,082,196)	(\$1,426,474)	\$1,864,370	\$1,729,243	\$2,128,194
DISTRICT COOLING	(\$376,552)	(\$181,786)	(\$171,502)	(\$316,383)	(\$182,335)	(\$185,275)	(\$233,758)
TOTAL NET SOURCES AND USES	(\$3,544,639)	(\$28,473,806)	(\$21,013,499)	(\$8,267,709)	\$14,110,426	\$40,241,083	\$57,440,914
Beginning Reserve Balance	\$117,019,543	\$113,474,904	\$85,001,098	\$63,987,599	\$55,719,890	\$69,830,317	\$110,071,400
Ending Reserve Balance	\$113,474,904	\$85,001,098	\$63,987,599	\$55,719,890	\$69,830,317	\$110,071,400	\$167,512,314
Ending Reserve Balance Percent* *As a % of Next Fiscal Year's Expenditures	20.1%	13.4%	10.1%	8.4%	10.1%	15.0%	21.7%
WATER Residential (Tier 1 usage)	6.00%	4.00%	4.00%	4.00%	4.00%	4.00%	4.00%
WATER Commercial (usage)	8.50%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%
WASTEWATER Residential	7.50%	8.00%	8.00%	8.00%	8.00%	8.00%	8.00%
WASTEWATER Non-Residential	8.50%	9.00%	9.00%	9.00%	9.00%	9.00%	9.00%
SOLID WASTE Residential	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
SOLID WASTE Commercial	10.00%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
SOLID WASTE Rolloff	6.50%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
ELECTRIC Residential - svc charge	\$2.75	\$1.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00
ELECTRIC Non-Residential - svc charge	\$5.00	\$5.00	\$5.00	\$5.00	\$5.00	\$5.00	\$5.00
GAS Residential - svc charge	\$0.00	\$0.00	\$1.00	\$1.00	\$1.00	\$1.00	\$1.00
GAS Non-Residential - svc charge	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00

*Does not include Water & Wastewater Capacity Fee

FY 25/26 RECOMMENDED RATE ADJUSTMENTS

WITH CAPACITY FEE

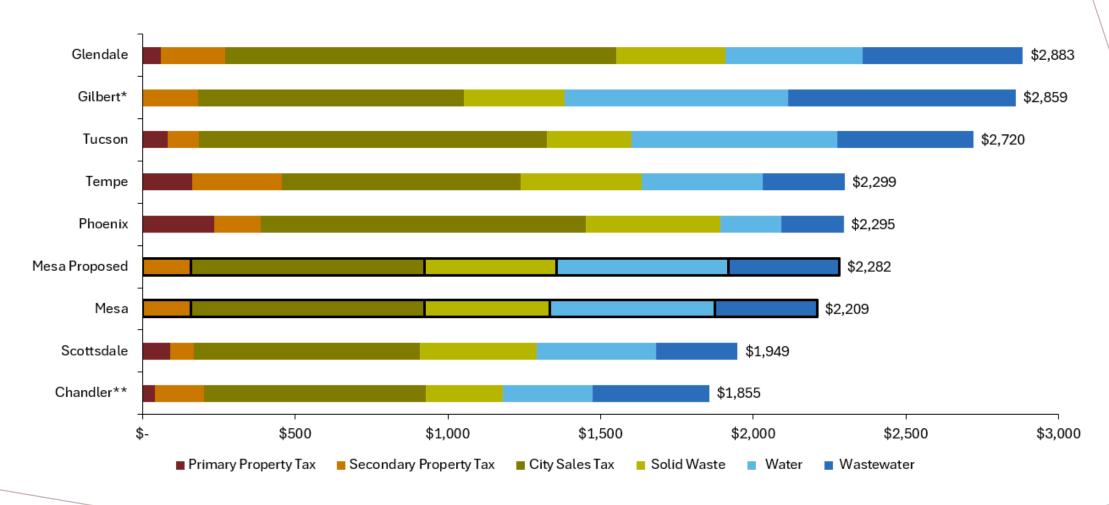
As of 9/15/2025	FY 24/25 Estimate	FY 25/26 Projected	FY 26/27 Forecast	FY 27/28 Forecast	FY 28/29 Forecast	FY 29/30 Forecast	FY 30/31 Forecast
WATER	\$3,472,435	(\$5,859,349)	(\$4,354,832)	\$5,268,997	\$14,888,058	\$25,536,796	\$42,556,577
WASTEWATER	(\$7,285,154)	(\$12,080,760)	(\$7,048,336)	(\$3,014,649)	\$1,702,838	\$10,205,256	\$10,129,209
SOLID WASTE	\$26,254	(\$5,858,624)	\$688,832	(\$629,299)	\$2,586,058	\$8,510,604	\$9,060,768
ELECTRIC	\$1,435,561	(\$1,066,822)	(\$706,935)	(\$871,150)	(\$1,117,234)	(\$1,646,811)	(\$1,171,368)
NATURAL GAS	(\$817,183)	(\$3,793,486)	(\$1,982,515)	(\$1,440,090)	\$2,018,693	\$1,626,125	\$2,301,975
DISTRICT COOLING	(\$376,552)	(\$181,786)	(\$171,502)	(\$316,383)	(\$182,335)	(\$185,275)	(\$233,758)
TOTAL NET SOURCES AND USES	(\$3,544,639)	(\$28,840,828)	(\$13,575,288)	(\$1,002,574)	\$19,896,079	\$44,046,695	\$62,643,402
Beginning Reserve Balance	\$117,019,543	\$113,474,904	\$84,634,076	\$71,058,788	\$70,056,214	\$89,952,293	\$133,998,988
Ending Reserve Balance	\$113,474,904	\$84,634,076	\$71,058,788	\$70,056,214	\$89,952,293	\$133,998,988	\$196,642,390
Ending Reserve Balance Percent* *As a % of Next Fiscal Year's Expenditures	20.1%	13.6%	11.4%	10.8%	13.4%	18.9%	26.4%
WATER Residential (Tier 1 usage)	6.00%	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%
WATER Commercial (usage)	8.50%	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%
WASTEWATER Residential	7.50%	7.50%	7.50%	7.50%	7.50%	7.50%	7.50%
WASTEWATER Non-Residential	8.50%	8.50%	8.50%	8.50%	8.50%	8.50%	8.50%
SOLID WASTE Residential	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
SOLID WASTE Commercial	10.00%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
SOLID WASTE Rolloff	6.50%	5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
ELECTRIC Residential - svc charge	\$2.75	\$1.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00
ELECTRIC Non-Residential - svc charg	\$5.00	\$5.00	\$5.00	\$5.00	\$5.00	\$5.00	\$5.00
GAS Residential - svc charge	\$0.00	\$0.00	\$1.00	\$1.00	\$1.00	\$1.00	\$1.00
GAS Non-Residential - svc charge	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00

Summary of Recommended Rate Adjustments

	FY 25/26	FY 25/26
	Projected	Projected
	No Capacity Fee	w/ Capacity Fee
TOTAL NET SOURCES AND USES	(\$28,473,806)	(\$28,840,828)
Beginning Reserve Balance	\$113,474,904	\$113,474,904
Ending Reserve Balance	\$85,001,098	\$84,634,076
Ending Reserve Balance Percent* *As a % of Next Fiscal Year's Expenditures	13.4%	13.6%
WATER Residential (Tier 1 usage)	4.00%	3.50%
WATER Commercial (usage)	14.00%	13.00%
WASTEWATER Residential	8.00%	7.50%
WASTEWATER Non-Residential	9.00%	8.50%
SOLID WASTE Residential	5.50%	5.50%
SOLID WASTE Commercial	5.50%	5.50%
SOLID WASTE Rolloff	5.50%	5.50%
ELECTRIC Residential - svc charge	\$1.00	\$1.00
ELECTRIC Non-Residential - svc charge	\$5.00	\$5.00
GAS Residential - svc charge	\$0.00	\$0.00
GAS Non-Residential - svc charge	\$3.00	\$3.00

HOMEOWNER'S COMPARISON

estimated as of April 2026



^{*}includes proposed 25% Water increase

^{**}includes proposed 15% Water, 15% Wastewater, and 6% Solid Waste increases



NEXT STEPS

September 22 - City Council Action on Notice of Intent

November 17 - Introduction of Utility Rate Ordinances

December 1 - City Council Action on Utility Rates

January 1 - Effective Date for Utility Rate Changes

