NWC of Power Road & Guadalupe Road Project Narrative

Submitted by:

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Introduction

Pew & Lake, PLC., on behalf of P & M LLC, is pleased to submit this narrative and related exhibits in support of a Site Plan modification, Substantial Conformance Improvement Permit, and Special Use Permit applications for the existing gas station, auto repair, and car wash located at the NEC of Power Road & Guadalupe Road. The site is approximately 2.52 gross acres and further identified as Maricopa County parcels, APNs: 304-05-982E, 304-05-982G, 304-05-981C, 304-05-981D. This project site is currently operating as a gas station and auto repair facility and car wash. However, with approval, the gas station/auto repair facility will be reimagined into a soda shop drive through. Additionally, the thriving car wash will be upgraded to the newest technology as an accessory use to the primary business.



Project Description

Preliminary conceptual drawings have been submitted with this application to illustrate the vision for the site improvements and modifications. As previously stated, the convenience store and auto repair facility are the primary use on site. However, the proposed re-use will redesign the main building to accommodate a soda shop drive-thru. The changes include removing the gas pumps and the canopy as well as removing the lube bay. The proposed soda shop building will have an open floor plan including an indoor dining area. The drive-thru lane is 12 feet wide with 81.7 feet of order stacking and 100 feet of order to window stacking. Two menu boards will be located along the drive-thru.

The existing car wash will be redesigned to create a single one-way drive-thru tunnel with a mechanical room, electrical enclosure, and employee areas. Customers will have a waiting room with vending machines and a window displaying a view of the inside of the tunnel car wash. The car wash break room and restroom are for employees only and have been labeled as such on the site plan. The floor plan of the car wash has been modified to show the only access to the restroom is through the employee break

room. Trash receptacles have been added adjacent to each car wash parking bay per MZO Section 11-31-7(E). These have been labeled on the site plan. Additionally, the site plan was revised to show a pedestrian route from Power Road all the way to the car wash building. Landscape islands with the connecting sidewalks have been designed to have enough room for the 5' sidewalk and the MZO required tree and shrubs.

This project can be compared to another gas station re-use operation location at the NEC of Gilbert and Brown Roads. Previously, Swig/Soda Shop located on 30,726 square foot corner of Gilbert and Brown Roads, was a gas station and mechanic shop. The conversion brought the community a highly successful soda shop that has become a neighborhood favorite. The current site at Power and Guadalupe is located on approximately 70,141 square feet of property which will provide significantly more space for stacking and the operation of business.

Request

The applicant is requesting a minor site plan modification as shown on the re-use plan. Additionally, this request includes upgrading the elevations of the building. Specifically, the applicant is considering the following development request for City of Mesa approval: (1) Site Plan Modification (2) Substantial Conformance Improvement Permit (3) Special Use Permit.

Relationship to Surroundings

The project site is located on the northeast corner of Power & Guadalupe Roads. The surrounding area is largely residential, near Highland Jr. High and a public park. The proposed development is a complementary use within this neighborhood. The proposed upgrade to the existing operation will create a more pleasant retail experience for customers and provide a neighborhood gathering place.

Zoning Direction Use QuikTrip / Residential Single-Family **LC- Limited Commercial** North Vacant land/ Monterey Park RS-6 PAD East South Highland Jr. High / Residential Single-Family PS - Public School West **Residential Multi-Family** Town of Gilbert Site Gas station, Car wash, Repair LC- Limited Commercial

Table 1 – Relationship to Surrounding Area





Public Utilities and Services

Table 2 - Service Providers

Water	City of Mesa	
Sewer	City of Mesa	
Electricity	Salt River Project	
Telephone	Century Link / Cox	
Police/ Fire	City of Mesa	

Location and Accessibility

The subject property is located on the north side of Guadalupe Road and the east side of Power Road. Two entries are located along Power Road and one entry is located on Guadalupe Road. A detailed Circulation Plan has been provided with this application to illustrate traffic and pedestrian circulation. The restaurant owners will utilize traffic cones during business hours to safely control the drive-thru queueing to back up to the west, away from the Guadalupe Road access.

General Plan Compliance

The proposed development conforms to the intent of the Neighborhood character area of the City of Mesa 2040 General Plan. Per Chapter 7 of the General Plan, Neighborhood character areas often have associated nonresidential uses schools, parks, and local serving businesses. Nonresidential uses should be designed and located to bring people together and to not disrupt the fabric and functioning of the neighborhood as a place where people live. This project will help unify the neighborhood and connect the surrounding uses. The site is located between a park and Highland Jr. High, which makes this an ideal use for the community.

RM-2 LC RS-6 RS-7 PAD RS-6 RS-6 PAD RS-7 RS-6 RS-6 Park MESA PAD RS-6 PAD PAD PAD RS-43 RS.9 RSL-2.5 RS-9 AG PEP LI Mixed Use PAD Activity / LI EO

Figure 3 - General Plan Map

Development Standards

The proposed project is in the LC district and meets or exceeds the development standards set forth in **MZO section 11-6-3.A** with the exception of the items identified in the table below.

Table 3 - Requested Modifications to the LC District Development Standards

LC District Standard	Existing Modification		
Existing side and rear landscape setbacks can't comply with minimum 15' requirement per MZO Section 11-6-3(A).	Existing north is 10', east is 8' minimum, southwest is 9'		
Existing east side building setbacks can't comply with minimum 15' requirement per MZO Section 11-6-3(A).	Existing is 8' minimum		
Existing front 6-lane arterial landscape setback along Power Road can't comply with minimum 15' requirement per MZO Section 11-6-3(A).	Existing is 6'		

Table 4 - Existing Non-Conforming Elements

Standard	Existing	Proposed
10' foundation base for car wash per MZO section 11-33-5(A)(2)(a).	7.5'	10' (SUP)
Cross aisle setback set back 50' from property line per MZO section 11-32-4(A).	6'	6' (SCIP)
15' foundation base for restaurant public	7.5' on south side and	7.5' on south side and
entry per MZO section 11-33-5(A)(1).	10.9' on west side	10.9' on west side (SUP)
Parking island minimum 8' wide per MZO section 11-33-4(B)(2).	6.7'	13' in total. (7' landscape and 5' sidewalk, 1' curb) (SCIP)
Existing side and rear landscape setbacks can't comply with minimum 15' requirement per MZO Section 11-6-3(A).	north is 10', east is 8' minimum, southwest is 9'	north is 10', east is 8' minimum, southwest is 9' (SUP)
Existing east side building setbacks can't comply with minimum 15' requirement per MZO Section 11-6-3(A).	8' minimum	8' minimum (SUP)
Existing front 6-lane arterial landscape setback along Power Road can't comply with minimum 15' requirement per MZO Section 11-6-3(A).	6'	6' (SUP)

Special Use Permit

SUP Request One

Approval of a Special Use Permit is being requested for the existing car wash facility. Automobile Washing, as described in **Section 11-86-4**, shall be located, developed, and operated in compliance with the land use regulations in **Article 2** and the following standards:

o **Location.** Automobile/Vehicle Washing, as a primary use, is only allowed on sites with at least one frontage on an arterial street.

- ✓ Although the carwash is not a primary use, the site has frontage along Power Road and Guadalupe Road.
- Setbacks. No building or structure shall be located within 20 feet of any interior lot line abutting a residential zoning district.
 - ✓ The site is isolated from residential uses.
- Drive-up Aisles and Required Queuing Area. Drive-up aisles shall be at least 11 feet wide; if adjacent to a street, they shall be screened as specified in Section 11-30-9(E), Drive-through Windows and Automated Car Washes. The drive-up aisle shall provide queuing space, with no encroachment into required landscape areas or building setbacks, for at minimum:
 - ✓ 4 vehicles per pull-through rack for each automatic wash bay.
 - √ 3 vehicles per bay for self-serve, coin-operated and/or hand wash facilities.
- Landscaping. Automobile/Vehicle Washing, as a primary use, in addition to perimeter, parking lot and foundation base landscaping requirements, landscaping shall comprise a minimum of 10 percent of the site area.
 - ✓ The proposed landscape area exceeds 10% of the site area.
- Litter. One permanent, non-combustible trash receptacle per wash bay is required.
 - ✓ One permanent, non-combustible trash receptable per wash bay is provided.
- Noise. Sound attenuating measures shall be incorporated into the building design and construction to absorb noise such that the sound level readings at the street and at interior property lines are no more than 55 decibels. Mechanical equipment for centralized vacuum equipment shall be housed in an enclosed room.
 - ✓ The building will include sound attenuating measures and mechanical equipment will be housed in an enclosed room.

Additional Special Use Permit Criteria. When a Special Use Permit is required by **Article 2**, each of the following items shall be included in the evaluation:

- 1. The number of automobile related activities within 600-feet of an intersection of arterial streets shall not exceed 2, including automobile/vehicle washing, automobile service stations, automobile sales or rental lots, or automobile/vehicle repair.
 - ✓ The only other automobile related activity within 600-feet of the project site is the QuikTrip located north of the site.
- 2. Proposed locations within "-U" designated areas shall be oriented with canopies and fuel dispensing equipment away from the street, either to the side or to the rear of a building.
 - √ The proposed development is not within a "U" designated area.
- 3. Compliance with all development standards for the applicable zoning district, including compliance with all requirements for automobile related services located in all mixed districts and "-U" designated districts.
 - ✓ The project is in compliance with Zoning development standards of the LC district and requirements for automobile related services expect for the items previously listed which are existing non-conforming elements that are included in the Substantial Conformance Improvement Permit.
- 4. The use is found to be in compliance with the General Plan, applicable Sub-area plans and other recognized development plans or policies and will be compatible with surrounding uses.

- √ The carwash use conforms to the intent of the Neighborhood character area.
- 5. Evidence that acceptable documentation is present demonstrating that the building or site proposed for the use shall adequately provide paved parking and on-site circulation in a manner that minimizes impacts on adjacent sites; and existing or proposed improvements to the site shall minimize dust, fugitive light, glare, noise, offensive smells, and traffic impacts on neighboring residential sites.
 - ✓ The proposed site provides paved parking and on-site circulation that minimizes impacts on adjacent sites. All improvements will minimize dust, fugitive light, glare, noise, offensive smells, and traffic impacts on neighboring residential sites.
- 6. A finding that a plan of operation has been submitted, which includes, but is not limited to, acceptable evidence of compliance with all zoning, building, and fire safety regulations.
 - ✓ The operator of the business will be in conformance with normal operating hours and in conformance with the City code. All permits will be received from the City of Mesa prior to redevelopment/reuse and construction to ensure conformance with all City codes. The plans will be reviewed by the property owners' registrants as well as by the City of Mesa Plan Review Department to ensure compliance with zoning, building and safety regulations.
- 7. A finding that a "good neighbor policy" in narrative form has been submitted, which includes, but is not limited to, descriptions of acceptable measures to ensure ongoing compatibility with adjacent uses. Such policies shall include, but are not limited to, the name and telephone number of the manager or person responsible for the operation of the facility; complaint response procedures, including investigation, remedial action, and follow-up; and litter control measures.
 - ✓ At this time, the applicant is developing the details necessary to complete a "Good Neighbor Policy". The applicant will continue to work with staff and remain in compliance with all necessary requirements.
- 8. Evidence that acceptable documentation is present demonstrating that the building or site proposed for the use is in, or will be brought into, substantial conformance with all current City development standards, including, but not limited to, landscaping, parking, screen walls, signage, and design guidelines
 - ✓ A Substantial conformance Improvement Permit (SCIP) is included with this application.

SUP Request Two

The proposed development is also requesting a Special Use Permit to allow for a parking reduction for the restaurant on site. Per **Section 11-32-6(A)** within the City of Mesa Development Code, A Special Use Permit for reduced parking shall only be issued if the following criteria are found to be true;

- 1. Special conditions- including but not limited to the nature of the proposed operation; proximity to frequent transit service transportation characteristics of persons residing, working, or visiting the site exist that will reduce parking demand at the site;
- √ The restaurant requires 22 parking spaces, but only 17 are proposed. However, there are several vacuum stalls for the carwash that are not included in the parking requirement but are intended to be used as additional parking for the restaurant when needed.
- 2. The use will adequately be served by the proposed parking; and
- ✓ Many of the customers will be using both the car wash and the soda shop when visiting the site.
- 3. Parking demand generated by the project will not exceed the capacity of or have a detrimental impact on the supply of on-street parking in the surrounding area.

- ✓ The additional parking provided by the vacuum bays, and considering the nature of the site, there will not be a detrimental impact on the supply of on-street parking in the surrounding area.
- 4. The applicant has provided a Parking Demand Study.

SUP Request Three

A Special Use Permit is being requested to allow the carwash to expand into the 8-foot non-conforming setback/landscape yard along the east property line. and the required 15' wide foundation base along the west side of the carwash. Per **Section 11-36-7(B) of the MZO**, Alterations and enlargements that extend into a nonconforming yard or height limit may be approved where the alteration or enlargement would not:

- 1. Further reduce any existing nonconforming yard
- ✓ No further reduction to existing nonconforming yard is proposed.
- 2. Exceed applicable building height limits
- ✓ The proposed buildings do not exceed any height limits.
- 3. Further reduce existing nonconforming lot coverage or floor area ratio requirements; and
- ✓ The development will not further reduce existing nonconforming lot coverage or floor area ratio requirements.
- 4. Increase the required number of off-street parking spaces unless parking is provided under current standards for the addition of the use only.
- ✓ The number of off-street parking spaces does not increase.

A Special Use Permit shall only be granted if the approving body determines that the project as submitted or modified conforms to all of the following criteria. If it is determined that it is not possible to make all of the required findings, the application shall be denied. **Per MZO Section 11-70-5(E)**

- 1. Approval of the proposed project will advance the goals and objectives of and is consistent with the policies of the General Plan and any other applicable City plan and/or policies;
- ✓ The proposed project is within the Neighborhood area of the Mesa 2024 General Plan. The Neighborhood designation includes nonresidential uses that are compatible with the area. In this case, a carwash and a soda shop are complementary uses to the neighborhood and provide a place for community members to connect.
- 2. The location, size, design, and operating characteristics of the proposed project are consistent with the purposes of the district where it is located and conform with the General Plan and with any other applicable City plan or policies;
- ✓ The site is located on approximately 2.52 acres near a future public park and Highland Junior High School. The design of the site has been developed to complement the size and anticipated users. Overall, the proposed car wash and soda shop are a complementary nonresidential use within the Neighborhood character area. The project will provide a gathering place in a central location for the community.
- 3. The proposed project will not be injurious or detrimental to the adjacent or surrounding properties in the area, nor will the proposed project or improvements be injurious or detrimental to the neighborhood or to the general welfare of the City; and

- ✓ The proposed project will not be injurious or detrimental to the surrounding area, neighborhood, or to the general welfare of the City.
- 4. Adequate public services, public facilities and public infrastructure are available to serve the proposed project.
- ✓ Adequate public services, facilities, and infrastructure current exists and will remain available to serve the proposed project.

Substantial Conformance Improvement Permit

A Substantial Conformance Improvement Permit is being requested to bring the non-conforming elements of the development into substantial compliance with the current MZO. The improvements authorized by the SCIP will result in a development that is compatible with and not detrimental to adjacent properties or neighbors. The table on the next page identifies the existing non-conforming elements on the site, the items in bold are being brought into compliance with the proposed development. The proposed improvements will bring the entire site into substantial conformance and will not cause or create any of the following conditions:

- ✓ The cessation of the existing conforming use, or the preclusion of any other lawful, permitted use.
- ✓ The creation of new non-conforming conditions.

The site improvements are as follows:

- The northeast landscape island is now in compliance with MZO Section 11-33-4(B)(2).
- 2. The landscape islands in front of the carwash are now in compliance with MZO Section 11-33-4(B)(2). Previously they were less than 6' wide.
- 3. Pedestrian connection out to Power Road now in compliance with MZO Section 11-30-8(A).
- 4. The carwash foundation base is now in compliance with MZO Section 11-33-5(A)(2)(a) for building sides without a public entrance (10'). The foundation base was previously 7.5'.
- 5. Per **MZO Section 11-33-2**, all landscaping on site will be brought into compliance by replacing and adding landscaping where necessary.

Conclusion

The proposed modified plan for the project site is intended to comply with all applicable City of Mesa standards. As submitted, the proposed development plan will improve the existing use of the site.