

# **ARIZONA PUBLIC SAFETY PERSONNEL RETIREMENT SYSTEM**

**MESA POLICE DEPT. (018)**

ACTUARIAL VALUATION  
AS OF JUNE 30, 2019

CONTRIBUTIONS APPLICABLE TO THE  
PLAN/FISCAL YEAR ENDING JUNE 30, 2021



**FOSTER & FOSTER**  
ACTUARIES AND CONSULTANTS

December 5, 2019

Board of Trustees  
Arizona Public Safety Personnel Retirement System  
Phoenix, AZ

*Re: Actuarial Valuation Report as of June 30, 2019 for Mesa Police Dept. (018)*

Dear Members of the Board:

We are pleased to present to the Board this report of the annual actuarial valuation of the Arizona Public Safety Personnel Retirement System (PSPRS). The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to develop the appropriate funding requirements for the applicable plan year.

This report was prepared at the request of the Board and is intended for use by PSPRS and those designated or approved by the Board. It documents the valuation of the consolidated plan and provides summary information for PSPRS participating employers. This report may be provided to parties other than PSPRS only in its entirety and only with the permission of the Board. Foster & Foster is not responsible for the unauthorized use of this report.

The valuation has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board, and reflects laws and regulations issued to date pursuant to the provisions of Title 38, Chapter 5, Article 4 of the Arizona Revised Statutes, as well as applicable federal laws and regulations. In our opinion, the assumptions used in this valuation, as adopted by the Board of Trustees, represent reasonable expectations of anticipated plan experience. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of the valuation, we did not perform an analysis of the potential range of such future measurements.

The computed contribution rates shown in the "Contribution Results" section should be considered minimum contribution rates that comply with the Board's funding policy and Arizona Statutes. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the System in excess of those presented in this report be considered.

In conducting the valuation, we have relied on personnel, plan design, and asset information supplied by PSPRS through June 30, 2019 and the actuarial assumptions and methods described in the Actuarial Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

This valuation assumes the continuing ability of the participating employers to make the contributions necessary to fund this plan. A determination regarding whether or not the participating employers are actually able to do so is outside our scope of expertise. Consequently, we did not perform such an analysis.

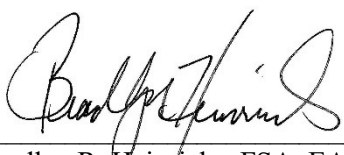
The undersigned are familiar with the immediate and long-term aspects of pension valuations and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All sections of this report are considered an integral part of the actuarial opinions.

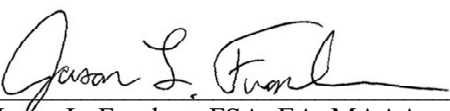
To our knowledge, no associate of Foster & Foster, Inc. working on valuations of the program has any direct financial interest or indirect material interest in the Arizona Public Safety Personnel Retirement System, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of the Arizona Public Safety Personnel Retirement System. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.

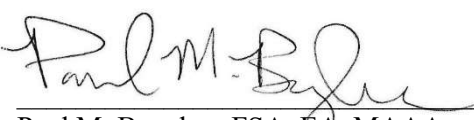
If there are any questions, concerns, or comments about any of the items contained in this report, please contact us at 239-433-5500.

Respectfully Submitted,

Foster & Foster, Inc.

By:   
Bradley R. Heinrichs, FSA, EA, MAAA

By:   
Jason L. Franken, FSA, EA, MAAA

By:   
Paul M. Baugher, FSA, EA, MAAA

# TABLE OF CONTENTS

---

I. Summary of Report .....	1
II. Contribution Results.....	4
III. Liability Support .....	9
IV. Asset Support.....	13
V. Member Statistics.....	18
VI. Actuarial Assumptions and Methods.....	20
VII. Discussion of Risk.....	21
VIII. Summary of Current Plan.....	28
IX. Actuarial Funding Policy .....	34
X. Glossary .....	36

# I. SUMMARY OF REPORT

The regular annual actuarial valuation of the Arizona Public Safety Personnel Retirement System for the Mesa Police Dept., performed as of June 30, 2019, has been completed and the results are presented in this Report. The purpose of this valuation is to:

- Compute the liabilities associated with benefits likely to be paid on behalf of current retired and active members. This information is contained in the section entitled “Liability Support.”
- Compare accumulated assets with the liabilities to assess the funded condition. This information is contained in the section entitled “Liability Support.”
- Compute the employers’ recommended contribution rates for the Fiscal Year beginning July 1, 2020. This information is contained in the section entitled “Contribution Results.”

## 1. Key Valuation Results

The funded status as of June 30, 2019 and the employer contribution amounts applicable to the plan/fiscal year ending June 30, 2021 are as follows:

	Tier 1 & Tier 2 Members			Tier 3 Members *		
	Pension	Health	Total	Pension	Health	Total
Employer Contribution Rate	53.53%	1.29%	54.82%	9.61%	0.12%	9.73%
Funded Status	46.0%	52.6%	46.2%	325.1%	1827.6%	341.1%

## 2. Comparison of Key Results to Prior Year

The chart below compares the results from this valuation with the results of the prior year’s valuation, as prepared and reported by Gabriel, Roeder, Smith & Company:

### Contribution Rate

Valuation Date	Tier 1 & Tier 2 Members			Tier 3 Members *		
	Pension	Health	Total	Pension	Health	Total
June 30, 2018	50.19%	1.40%	51.59%	10.01%	0.16%	10.17%
June 30, 2019	53.53%	1.29%	54.82%	9.61%	0.12%	9.73%

### Funded Status

Valuation Date	Tier 1 & Tier 2 Members			Tier 3 Members		
	Pension	Health	Total	Pension	Health	Total
June 30, 2018	46.8%	52.6%	47.0%	95.0%	119.5%	95.4%
June 30, 2019	46.0%	52.6%	46.2%	325.1%	1827.6%	341.1%

\* The Tier 3 rates shown are the calculated rates as of the valuation date and do not reflect any Legacy costs that the employer must also contribute.

### 3. Reasons for Change

Changes in the results from the prior year's valuation can be illustrated in the following tables along with high-level explanations for the entire System below:

Contribution Rate				
	Tier 1 & Tier 2		Tier 3 Members	
	Pension	Health	Pension	Health
Contribution Rate Last Valuation	50.19%	1.40%	10.01%	0.16%
Asset Experience	0.21%	0.01%	0.00%	0.00%
Payroll Base	0.74%	0.02%	0.03%	0.00%
Liability Experience	(0.38%)	0.15%	(0.01%)	0.00%
Assumption/Method Change	2.69%	0.06%	0.44%	0.00%
Other	<u>0.08%</u>	<u>(0.35%)</u>	<u>(0.86%)</u>	<u>(0.05%)</u>
Contribution Rate This Valuation	53.53%	1.29%	9.61%	0.12%

Funded Status				
	Tier 1 & Tier 2		Tier 3 Members	
	Pension	Health	Pension	Health
Funded Status Last Valuation	46.8%	52.6%	95.0%	119.5%
Asset Experience	(0.3%)	(0.4%)	0.6%	4.1%
Liability Experience	(0.4%)	(0.3%)	7.4%	94.9%
Assumption/Method Change	(1.3%)	(1.3%)	(4.3%)	10.2%
Other	<u>1.2%</u>	<u>2.0%</u>	<u>226.4%</u>	<u>1598.9%</u>
Funded Status This Valuation	46.0%	52.6%	325.1%	1827.6%

**Assets Experience** – Asset gains and losses (relative to the assumed earnings rate) are smoothed over seven years for Tiers 1 and 2 and over five years for Tier 3. The return on the market value of assets for the year ending June 30, 2019 was 5.4% for Tiers 1 and 2 and 9.0% for Tier 3. On a smoothed, actuarial value of assets basis, however, the average return was 6.7% for Tiers 1 and 2 and 7.3% for Tier 3. This fell short of the 2018 assumed earnings rate for Tiers 1 and 2 of 7.4% but exceeded the rate for Tier 3 of 7.0%.

**Liability Experience** – Experience overall was unfavorable, driven by greater than expected active retirements. Gains from greater than expected terminations and lower than expected salary increases partially offset those losses. A decrease in normal costs has a significant impact on the contribution reconciliation for this bucket, as well.

**Payroll Base** – Under the current amortization policy for Tiers 1 and 2, the contribution rate is developed as a level percentage of payroll. The payroll is expected to increase each year in line with the growth assumption (currently 3.50%). To the extent that actual payroll is lower/greater than expected, the contribution rate will increase/decrease as a result.

**Assumption / Method Change** – The interest rate (assumed earnings rate) was decreased from 7.40% to 7.30% and the mortality tables were updated to the latest available information. These changes both resulted in liability losses.

**Other** – This is the combination of all other factors that could impact liabilities year-over-year, with the primary sources being the transition of actuarial services and changes in member data. Note that Tier 3 is primarily driven by contributions that are currently outpacing accruals; this will stabilize as the plan matures.

#### 4. Looking Ahead

The continuing effect of prior asset losses was dampened by the asset smoothing reflected in the actuarial value of assets and further offset by the effect of lower than expected pay increases. There remain unrecognized investment losses that will, in the absence of other gains, put upward pressure on the contribution rate next year.

If the June 30, 2019 pension valuation results were based on the market value of assets instead of the actuarial value of assets, the pension funded percentage for Tiers 1 and 2 would be 44.5% (instead of 46.0%) and the pension employer contribution requirement would be 54.67% of payroll (instead of 53.53%).

The funded status for Tiers 1 and 2 will continue to improve if assumptions are met and contributions at least equal to the rates determined for each employer are made to the fund. The funded status for Tier 3 will stabilize as the population continues to grow, as contributions appear sufficient to keep the liabilities fully funded.

## II. CONTRIBUTION RESULTS

### Contribution Requirements

Development of Employer Contributions - Tiers 1 & 2 Members				
Valuation Date	June 30, 2019		June 30, 2018	
Applicable to Fiscal Year Ending	2021		2020	
	Rate	Dollar	Rate	Dollar
<b>Pension</b>				
Normal Cost				
Total Normal Cost	22.51%	\$13,338,309		
Employee Cost	<u>(7.65%)</u>	<u>(4,532,856)</u>		
Employer (Net) Normal Cost	14.86%	8,805,453	14.95%	
Amortization of Unfunded Liability	<u>38.67%</u>	<u>24,545,131</u>	<u>35.24%</u>	
Total Employer Cost (Pension)	53.53%	33,350,584	50.19%	
<b>Health</b>				
Normal Cost	0.45%	\$267,638	0.30%	
Amortization of Unfunded Liability	<u>0.84%</u>	<u>533,176</u>	<u>1.10%</u>	
Total Employer Cost (Health)	1.29%	800,814	1.40%	
<b>Total Employer Cost (Pension + Health)</b>	<b>54.82%</b>	<b>34,151,398</b>	<b>51.59%</b>	<b>33,144,951</b>
Total Minimum Contribution Requirement (if applicable)	0.00%		0.00%	
Alternate Contribution Rate (ACR) *	39.51%		36.34%	
Underlying Payroll (as of valuation date)		59,253,019		

\* The Alternate Contribution Rate is the sum of the positive amortization rates for Tiers 1 & 2 Pension and Health and is charged when retirees return to active status.

The results above are shown both prior to and after the application of the statutory minimum contribution requirement of 8% of payroll (5% of payroll if the actual employer contribution is less than 5% for the 2006/2007 Fiscal Year) and are based on the current amortization schedule approved by the Board of Trustees for your individual plan (see "Actuarial Assumptions and Methods").

A.R.S. 38-843, subsection I allows for the employer to request a one-time increase in the amortization period up to a maximum of 30 years. The costs below are provided to assist with that decision, where needed. If the current approved amortization period is greater than those below, that request has already been made for this plan and the following is provided to facilitate earlier payoff, if desired.

	Rate	Dollar
Total Pension Employer Cost (17-year amortization)	68.65%	42,929,758
Total Pension Employer Cost (22-year amortization)	60.09%	37,496,442



### Development of Employer Contributions – Tier 3 Members

Valuation Date	June 30, 2019	June 30, 2018
Applicable to Fiscal Year Ending	2021	2020

### Defined Benefit (DB) Retirement Plan

	Rate	Dollar	Rate	Dollar
<b>Pension</b>				
Total Normal Cost	19.22%	\$ 677,696	19.98%	
Amortization of Unfunded Liability	<u>0.00%</u>	<u>0</u>	<u>0.04%</u>	
Total Pension Cost	19.22%	677,696	20.02%	
Employee (EE) Pension Cost	9.61%	338,848	10.01%	
Employer (ER) Pension Cost	9.61%	338,848	10.01%	
<b>Health</b>				
Total Normal Cost	0.23%	8,110	0.32%	
Amortization of Unfunded Liability	<u>0.00%</u>	<u>0</u>	<u>0.00%</u>	
Total Health Cost	0.23%	8,110	0.32%	
Employee (EE) Health Cost	0.12%	4,055	0.16%	
Employer (ER) Health Cost	0.12%	4,055	0.16%	
<b>Total</b>				
Total Calculated Tier 3 Required EE/ER Individual Cost	9.73%	342,903	10.17%	
Board Approved Tier 3 Required EE/ER Individual Cost <sup>1</sup>	10.23%	360,709	10.23%	
ER Legacy Cost of Tiers 1 & 2 Amort of Unfunded Liabilities <sup>2</sup>	39.51%	1,492,345	36.34%	
Total Calculated Tier 3 Required ER Defined Benefit Cost	49.24%	1,835,248	46.51%	
<b>Total Board Approved Tier 3 Required ER Defined Benefit Cost</b>	<b>49.74%</b>	<b>1,853,054</b>	<b>46.57%</b>	<b>353,358</b>
Underlying Payroll (as of valuation date)		3,525,994		

<sup>1</sup> The Board decided to keep Tier 3 rates level (as calculated with the June 30, 2018 valuation) for the fiscal year ending June 30, 2021.

<sup>2</sup> Pursuant to ARS § 38-843(B), the amortization of positive unfunded liabilities for Tiers 1 & 2 shall be applied to all Tier 3 payroll on a level percent basis. However, while it is statutorily required to present the rates in this manner, these are the minimums where alternate methods for paying down that unfunded liability is at the discretion of each employer. Further, to understand the effects of reform in relation to Tier 3, compare the total rate of Tier 3 before application of those legacy costs.

### Development of Employer Contributions – Tier 3 Members

Valuation Date	June 30, 2019	June 30, 2018
Applicable to Fiscal Year Ending	2021	2020

### Defined Contribution (DC) Retirement Plan

	Rate	Dollar	Rate	Dollar
<b>Tier 2 &amp; 3 DB / Non-Social Security</b>				
Employee Cost	3.00%		3.00%	
Employer Cost <sup>1</sup>	3.00%		3.00%	
<b>Tier 3 DC Only</b>				
Employee Cost	9.00%	\$0	9.00%	
Employee Disability Program Cost	<u>1.41%</u>	<u>0</u>	<u>1.51%</u>	
<b>Total Employee Cost</b>	<b>10.41%</b>	<b>0</b>	<b>10.51%</b>	
Employer Cost	9.00%	0	9.00%	
Employer Disability Program Cost	<u>1.41%</u>	<u>0</u>	<u>1.51%</u>	
<b>Total Employer Cost (before Legacy)</b>	<b>10.41%</b>	<b>0</b>	<b>10.51%</b>	
ER Legacy Cost of Tiers 1 & 2 Amort of Unfunded Liabilities <sup>2</sup>	39.51%	0	36.34%	
<b>Total Employer Cost</b>	<b>49.92%</b>	<b>0</b>	<b>46.85%</b>	
Underlying Payroll (as of valuation date)		0		

<sup>1</sup> Employer rate is 4% for Tier 2 members for a period of time depending on the individual's membership date.

<sup>2</sup> Pursuant to ARS § 38-843(B), the amortization of positive unfunded liabilities for Tiers 1 & 2 shall be applied to all Tier 3 payroll on a level percent basis. However, while it is statutorily required to present the rates in this manner, these are the minimums where alternate methods for paying down that unfunded liability is at the discretion of each employer. Further, to understand the effects of reform in relation to Tier 3, compare the total rate of Tier 3 before application of those legacy costs.

## Contribution Rate Summary

	Tier 1		Tier 2		Tier 3		
Membership Date On or After	7/1/1968		7/20/2011		7/20/2011		7/1/2017
Participates in Social Security	N/A		Yes	No	Yes	No	N/A
Available Retirement Plan <sup>1</sup>	DB Only	DB Only	DB Only	Hybrid	DB Only	Hybrid	DC Only
<b>Employee Contribution Rate</b>							
PSPRS DB Rate	7.65%	11.65%	11.65%	11.65%	10.23%	10.23%	
PSPRS DC Rate				3.00%		3.00%	9.00%
PSPDCRP Disability Program Rate							1.41%
<b>Total EE Contribution Rate</b>	7.65%	11.65%	11.65%	14.65%	10.23%	13.23%	10.41%
<b>Employer Contribution Rate</b>							
PSPRS DB Normal Cost	15.31%	15.31%	15.31%	15.31%	10.23%	10.23%	
PSPRS DB Tier 1 & 2 Legacy Cost <sup>2</sup>	39.51%	39.51%	39.51%	39.51%	39.51%	39.51%	39.51%
PSPRS DC Rate <sup>3</sup>				4.00%		3.00%	9.00%
PSPDCRP Disability Program Rate							1.41%
<b>Total ER Contribution Rate</b>	54.82%	54.82%	54.82%	58.82%	49.74%	52.74%	49.92%

<sup>1</sup> Employers that pay into Social Security on behalf of their members do not participate in the Hybrid Plan.

<sup>2</sup> Per statute (ARS § 38-843(B)), any positive unfunded liability for Tiers 1 and 2 is to be applied to all Tier 3 (DB and DC) payrolls.

<sup>3</sup> The 4.00% employer match for Tier 2 Hybrid members is for a short period of time depending on the membership date of the employee at which point the rate will change to 3.00% (ARS § 38-868(C)).

Exhibit summarizes employee and employer contributions based on Statute and the results of June 30, 2019 actuarial valuation. Pension and health components are combined, where applicable.

### Impact of Additional Contributions

	Additional Contribution (000s)										
	\$0	\$10,000	\$20,000	\$30,000	\$40,000	\$50,000	\$60,000	\$70,000	\$80,000	\$90,000	\$100,000
<b>Impact On</b>											
Funded Status 06/30/2019	46.0%	47.3%	48.6%	49.8%	51.1%	52.3%	53.6%	54.8%	56.1%	57.4%	58.6%
FYE 2021 Contribution Rate	54.82%	53.94%	53.06%	52.19%	51.31%	50.43%	49.56%	48.68%	47.81%	46.93%	46.05%

Table shows the hypothetical change in the funded status and contribution rate from the June 30, 2019 actuarial valuation results for Tiers 1 & 2 if an additional contribution of the amount shown had been made to the Fund on June 30, 2019. This illustration can help estimate the impact of contributing additional monies to the fund in the future.

### Historical Summary of Employer Rates

	Valuation Date June 30	Fiscal Year Ending June 30	Normal Cost	Pension	Total	Normal Cost	Health	Total
				Unfunded Amortization			Unfunded Amortization	
<b>TIERS 1 &amp; 2</b>	2018	2020	14.95%	35.24%	50.19%	0.30%	1.10%	1.40%
	2019	2021	14.86%	38.67%	53.53%	0.45%	0.84%	1.29%
<b>TIER 3 <sup>1</sup></b>	2018 <sup>2</sup>	2020	10.02%	0.00%	10.02%	0.21%	0.00%	0.21%
	2019 <sup>3</sup>	2021	9.61%	0.00%	9.61%	0.12%	0.00%	0.12%
	2019 <sup>2</sup>	2021	10.02%	0.00%	10.02%	0.21%	0.00%	0.21%

<sup>1</sup> Does not reflect Legacy costs that the employer must also contribute.

<sup>2</sup> Rates shown are Board approved EE/ER rates

<sup>3</sup> Rates shown are calculated EE/ER rates

## III. LIABILITY SUPPORT

### Liabilities and Funded Ratios by Benefit - Tiers 1 & 2

	June 30, 2019	June 30, 2018
<b>Pension</b>		
Actuarial Present Value of Benefits		
Retirees and Beneficiaries	\$ 471,564,989	
DROP Members	72,714,209	
Vested Members	1,742,267	
Active Members	<u>357,015,248</u>	
Total Actuarial Present Value of Benefits	903,036,713	
Actuarial Accrued Liability (AAL)		
All Inactive Members	546,021,465	486,390,344
Active Members	<u>249,793,522</u>	<u>246,078,129</u>
Total Actuarial Accrued Liability	795,814,987	732,468,473
Actuarial Value of Assets (AVA)	366,451,072	343,052,564
Unfunded Actuarial Accrued Liability		
Gross Unfunded Actuarial Accrued Liability	429,363,915	389,415,909
Stabilization Reserve	<u>0</u>	<u>0</u>
Net Unfunded Actuarial Accrued Liability	429,363,915	389,415,909
Funded Ratio (AVA / AAL)	46.0%	46.8%
<b>Health</b>		
Present Value of Benefits		
Retirees and Beneficiaries	\$ 14,368,514	
DROP Members	1,289,309	
Active Members	<u>6,654,125</u>	
Total Present Value of Benefits	22,311,948	
Actuarial Accrued Liability (AAL)		
All Inactive Members	15,657,823	
Active Members	<u>4,712,573</u>	
Total Actuarial Accrued Liability	20,370,396	19,629,170
Actuarial Value of Assets (AVA)	10,713,061	10,332,774
Unfunded Actuarial Accrued Liability	9,657,335	9,296,396
Funded Ratio (AVA / AAL)	52.6%	52.6%

### Liabilities and Funded Ratios by Benefit - Tier 3

	June 30, 2019	June 30, 2018
<b>Pension</b>		
Actuarial Present Value of Benefits		
Retirees and Beneficiaries	0	
Vested Members	14,663	
Active Members	<u>9,068,787</u>	
Total Actuarial Present Value of Benefits	9,083,450	
Actuarial Accrued Liability (AAL)		
All Inactive Members	14,663	
Active Members	<u>133,829</u>	
Total Actuarial Accrued Liability	148,492	39,968
Actuarial Value of Assets (AVA)	482,707	37,985
Unfunded Actuarial Accrued Liability	(334,215)	1,983
Funded Ratio (AVA / AAL)	325.1%	95.0%
<b>Health</b>		
Present Value of Benefits		
Retirees and Beneficiaries	0	
Active Members	<u>108,739</u>	
Total Present Value of Benefits	108,739	
Actuarial Accrued Liability (AAL)		
All Inactive Members	0	
Active Members	<u>1,606</u>	
Total Actuarial Accrued Liability	1,606	666
Actuarial Value of Assets (AVA)	29,351	796
Unfunded Actuarial Accrued Liability	(27,745)	(130)
Funded Ratio (AVA / AAL)	1827.6%	119.5%

The liabilities shown on this page are the liabilities for Mesa Police Dept. Tier 3 members.

### Derivation of Experience (Gain)/Loss

	Tiers 1 & 2		Tier 3	
	Pension	Health	Pension	Health
(1) Unfunded Actuarial Accrued Liability as of June 30, 2018	389,415,909	9,296,396	1,983	(130)
(2) Normal Cost Developed in Last Valuation	9,146,039	183,533	75,953	1,214
(3) Actual Contributions	32,174,627	722,419	212,324	27,323
(4) Expected Interest On (1), (2), and (3)	28,324,367	675,262	(1,949)	(913)
(5) Expected Unfunded Actuarial Accrued Liability as of June 30, 2019 (1)+(2)-(3)+(4)	394,711,688	9,432,772	(136,337)	(27,152)
(6) Changes to UAAL Due to Assumptions, Methods and Benefits	21,089,756	474,292	1,935	(9)
(7) Change to UAAL Due to Actuarial (Gain)/Loss	<u>13,562,471</u>	<u>(249,729)</u>	<u>(199,813)</u>	<u>(584)</u>
(8) Unfunded Actuarial Accrued Liability as of June 30, 2019	429,363,915	9,657,335	(334,215)	(27,745)

### Amortization of Unfunded Liabilities - Tiers 1 & 2

	Pension	Health
Unfunded Liability to Amortize		
Unfunded Actuarial Accrued Liability	429,363,915	9,657,335
Maintenance of Effort	4,043,016	0
Anticipated Contribution Towards Unfunded	22,897,641	714,739
Unfunded Liability to Amortize <sup>1</sup>	441,176,783	9,621,953
Amortization Period	27	27
Projected Payroll	67,250,448	67,250,448
Rate of Amortization of Unfunded Liability	38.67%	0.84%

<sup>1</sup> Adjusted with interest to beginning of next fiscal year.

### Amortization of Unfunded Liabilities - Tier 3

	Date Established	Outstanding Balance	Years Remaining	Amortization Rate <sup>2</sup>
<b>Pension</b>	06/30/2018	1,839	9	0.01%
	06/30/2019	<u>(336,054)</u>	10	<u>(1.18%)</u>
	Total	(334,215)		0.00%
<b>Health</b>	06/30/2018	(121)	9	0.00%
	06/30/2019	<u>(27,624)</u>	10	<u>(0.10%)</u>
	Total	(27,745)		0.00%

<sup>2</sup> By Statute, negative amortization rates are not subtracted in Tier 3 rate calculations.



## IV. ASSET SUPPORT

### Statement of Changes in Fiduciary Net Position for Year Ended June 30, 2019 Market Value Basis

	Tiers 1 & 2		Tier 3	
	Pension	Health	Pension	Health
<b>Additions</b>				
Contributions				
Member Contributions	\$ 121,556,582	\$ 0	\$ 7,390,215	\$ 0
Employer Contributions	844,585,444	0	7,425,607	0
Health Insurance Contributions	<u>0</u>	<u>4,853,600</u>	<u>0</u>	<u>448,692</u>
Total Contributions	966,142,026	4,853,600	14,815,822	448,692
Investment Income				
Net Increase in Fair Value	303,530,849	14,803,383	732,462	24,444
Interest and Dividends	82,589,482	2,347,594	199,300	3,876
Other Income	61,188,380	1,941,632	147,656	3,205
Less Investment Expenses	<u>(44,360,237)</u>	<u>(1,597,190)</u>	<u>(107,047)</u>	<u>(2,637)</u>
Net Investment Income	402,948,474	17,495,419	972,371	28,888
Transfers In	285,197	0	31,689	0
Total Additions	1,369,375,697	22,349,019	15,819,882	477,580
<b>Deductions</b>				
Distributions to Members				
Benefit Payments	818,430,053	0	0	0
Health Insurance Subsidy	0	16,732,865	0	0
Refund of Contributions	<u>15,556,115</u>	<u>0</u>	<u>77,140</u>	<u>0</u>
Total Distributions	833,986,168	16,732,865	77,140	0
Administrative Expenses	7,233,020	301,997	18,010	499
Transfers Out	144,434	0	0	0
Other	0	0	0	0
Total Deductions	841,363,622	17,034,862	95,150	499
<b>Net Increase / (Decrease)</b>	528,012,075	5,314,157	15,724,732	477,081
<b>Net Position Held in Trust</b>				
Prior Valuation	7,284,786,674	328,284,037	3,198,018	77,352
Beginning of the Year Adjustment	(1,807,999)	2,953,522	0	0
End of the Year	7,810,990,750	336,551,716	18,922,750	554,433

## Development of Pension Actuarial Value of Assets - Tiers 1 & 2

### A. Investment Income

A1. Actual Investment Income	\$ 395,715,454
A2. Expected Amount for Immediate Recognition	555,730,379
A3. Amount Subject to Amortization	(160,014,925)

B. Amortization Schedule	Year Ended June 30						
	2019	2020	2021	2022	2023	2024	2025
2019 Experience (A3 / 7)	(22,859,275)	(22,859,275)	(22,859,275)	(22,859,275)	(22,859,275)	(22,859,275)	(22,859,275)
2018 Experience	(6,266,349)	(6,266,349)	(6,266,349)	(6,266,349)	(6,266,349)	(6,266,351)	
2017 Experience	33,380,149	33,380,149	33,380,149	33,380,149	33,380,148		
2016 Experience	(64,250,729)	(64,250,729)	(64,250,729)	(64,250,726)			
2015 Experience	(36,894,248)	(36,894,248)	(36,894,251)				
2014 Experience	33,458,496	33,458,496					
2013 Experience	9,542,556						
Total Amortization	(53,889,400)	(63,431,956)	(96,890,455)	(59,996,201)	4,254,524	(29,125,626)	(22,859,275)

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, 06/30/2018	7,444,902,139	
C2. Noninvestment Net Cash Flow	132,296,621	
C3. Preliminary Actuarial Value of Assets, 06/30/2019 (A2 + B + C1 + C2)	8,079,039,739	
C4. Market Value of Assets, 06/30/2019	7,810,990,750	354,292,840
C5. Final Actuarial Value of Assets, 06/30/2019 (C3 Within 20% Corridor of C4)	8,079,039,739	366,451,072

### D. Rates of Return

D1. Market Value Rate of Return	5.4%
D2. Actuarial Value Rate of Return	6.7%

## Development of Health Actuarial Value of Assets - Tiers 1 & 2

### A. Investment Income

A1. Actual Investment Income	\$ 17,193,422
A2. Expected Amount for Immediate Recognition	24,722,408
A3. Amount Subject to Amortization	(7,528,986)

B. Amortization Schedule	Year Ended June 30						
	2019	2020	2021	2022	2023	2024	2025
2019 Experience (A3 / 7)	(1,075,569)	(1,075,569)	(1,075,569)	(1,075,569)	(1,075,569)	(1,075,569)	(1,075,572)
2018 Experience	(304,653)	(304,653)	(304,653)	(304,653)	(304,653)	(304,656)	
2017 Experience	1,532,136	1,532,136	1,532,136	1,532,136	1,532,136		
2016 Experience	(3,221,043)	(3,221,043)	(3,221,043)	(3,221,044)			
2015 Experience	(1,796,589)	(1,796,589)	(1,796,586)				
2014 Experience	1,653,381	1,653,381					
2013 Experience	451,740						
Total Amortization	(2,760,597)	(3,212,337)	(4,865,715)	(3,069,130)	151,914	(1,380,225)	(1,075,572)

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, 06/30/2018	339,920,235	
C2. Noninvestment Net Cash Flow	(11,879,265)	
C3. Preliminary Actuarial Value of Assets, 06/30/2019 (A2 + B + C1 + C2)	350,002,781	
C4. Market Value of Assets, 06/30/2019	336,551,716	10,301,344
C5. Final Actuarial Value of Assets, 06/30/2019 (C3 Within 20% Corridor of C4)	350,002,781	10,713,061

### D. Rates of Return

D1. Market Value Rate of Return	5.3%
D2. Actuarial Value Rate of Return	6.6%

### Development of Pension Actuarial Value of Assets - Tiers 3

#### A. Investment Income

A1. Actual Investment Income	\$ 954,361
A2. Expected Amount for Immediate Recognition	732,184
A3. Amount Subject to Amortization	222,177

B. Amortization Schedule	Year Ended June 30				
	2019	2020	2021	2022	2023
2019 Experience (A3 / 5)	44,435	44,435	44,435	44,435	44,437
2018 Experience	(370)	(370)	(370)	(371)	
2017 Experience	0	0	0		
2016 Experience	0	0			
2015 Experience	0				
Total Amortization	44,065	44,065	44,065	44,064	44,437

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, 06/30/2018	3,199,499	
C2. Noninvestment Net Cash Flow	14,770,371	
C3. Preliminary Actuarial Value of Assets, 06/30/2019 (A2 + B + C1 + C2)	18,746,119	
C4. Market Value of Assets, 06/30/2019	18,922,750	487,255
C5. Final Actuarial Value of Assets, 06/30/2019 (C3 Within 20% Corridor of C4)	18,746,119	482,707

#### D. Rates of Return

D1. Market Value Rate of Return	9.0%
D2. Actuarial Value Rate of Return	7.3%

### Development of Health Actuarial Value of Assets - Tiers 3

#### A. Investment Income

A1. Actual Investment Income	\$ 28,389
A2. Expected Amount for Immediate Recognition	20,853
A3. Amount Subject to Amortization	7,536

B. Amortization Schedule	Year Ended June 30				
	2019	2020	2021	2022	2023
2019 Experience (A3 / 5)	1,507	1,507	1,507	1,507	1,508
2018 Experience	0	0	0	(2)	
2017 Experience	0	0	0		
2016 Experience	0	0			
2015 Experience	0				
Total Amortization	1,507	1,507	1,507	1,505	1,508

C. Actuarial Value of Assets	Total	Employer
C1. Actuarial Value of Assets, 06/30/2018	77,354	
C2. Noninvestment Net Cash Flow	448,692	
C3. Preliminary Actuarial Value of Assets, 06/30/2019 (A2 + B + C1 + C2)	548,406	
C4. Market Value of Assets, 06/30/2019	554,433	29,674
C5. Final Actuarial Value of Assets, 06/30/2019 (C3 Within 20% Corridor of C4)	548,406	29,351

#### D. Rates of Return

D1. Market Value Rate of Return	9.4%
D2. Actuarial Value Rate of Return	7.4%

## V. MEMBER STATISTICS

### 06/30/2019 Valuation Data Summary

	Tiers 1 & 2	Tier 3
<b>Actives</b>		
Number	637	57
Average Current Age	40.6	28.3
Average Age at Employment	27.7	27.7
Average Past Service	12.9	0.6
Average Annual Salary	\$92,868	\$61,860
<b>Actives (Transferred from Another Employer)</b>		
Number	1	0
Average Current Age	29.0	N/A
Average Age at Employment	25.1	N/A
Average Past Service	3.9	N/A
Average Annual Salary	\$95,907	N/A
<b>Retirees</b>		
Number	402	0
Average Current Age	60.5	N/A
Average Annual Benefit	\$58,906	N/A
<b>Drop Retirees</b>		
Number	75	N/A
Average Current Age	50.8	N/A
Average Annual Benefit	\$57,181	N/A
<b>Beneficiaries</b>		
Number	39	0
Average Current Age	65.4	N/A
Average Annual Benefit	\$47,561	N/A
<b>Disability Retirees</b>		
Number	163	0
Average Current Age	54.9	N/A
Average Annual Benefit	\$48,379	N/A
<b>Inactive / Vested</b>		
Number	94	9
Average Current Age	36.2	29.5
Average Accumulated Contributions	\$10,258	\$1,629
<b>Total Number</b>	1,411	66
<b>Former Members (transferred to another employer)</b>	9	0

### Counts and Pay Summary by Service - Tiers 1 & 2

Age	Past Service							Total Count	Total Pay	Average Pay
	0-4	5-9	10-14	15-19	20-24	25-29	30+			
15 - 19	0	0	0	0	0	0	0	0	0	0
20 - 24	4	0	0	0	0	0	0	4	269,284	67,321
25 - 29	55	13	0	0	0	0	0	68	5,044,901	74,190
30 - 34	34	49	24	0	0	0	0	107	8,555,743	79,960
35 - 39	16	19	50	23	0	0	0	108	9,946,142	92,094
40 - 44	6	17	51	73	10	0	0	157	15,542,721	98,998
45 - 49	4	6	20	44	32	4	0	110	11,115,795	101,053
50 - 54	1	1	13	24	21	8	1	69	7,181,907	104,086
55 - 59	0	0	5	3	3	2	1	14	1,501,316	107,237
60 - 64	0	0	0	1	0	0	0	1	95,210	95,210
65+	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	0
Total	120	105	163	168	66	14	2	638	59,253,019	92,873

### Counts and Pay Summary by Service - Tier 3

Age	Past Service							Total Count	Total Pay	Average Pay
	0-4	5-9	10-14	15-19	20-24	25-29	30+			
15 - 19	0	0	0	0	0	0	0	0	0	0
20 - 24	14	0	0	0	0	0	0	14	873,228	62,373
25 - 29	24	0	0	0	0	0	0	24	1,489,852	62,077
30 - 34	17	0	0	0	0	0	0	17	1,046,230	61,543
35 - 39	1	0	0	0	0	0	0	1	58,342	58,342
40 - 44	1	0	0	0	0	0	0	1	58,342	58,342
45 - 49	0	0	0	0	0	0	0	0	0	0
50 - 54	0	0	0	0	0	0	0	0	0	0
55 - 59	0	0	0	0	0	0	0	0	0	0
60 - 64	0	0	0	0	0	0	0	0	0	0
65+	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	0
Total	57	0	0	0	0	0	0	57	3,525,994	61,860

## VI. ACTUARIAL ASSUMPTIONS AND METHODS

### Interest Rate

This is the assumed earnings rate on System assets, compounded annually, net of investment and administrative expenses.

#### ***Tiers 1 & 2:***

7.30% per year.

#### ***Tier 3:***

7.00% per year.

### Salary Increases

See table below. This is annual increase for individual member's salary. These rates, which are based on a 2017 experience study using actual plan experience, consist of 3.5% for wage inflation with the remaining portion for merit / seniority increases.

	<b>Maricopa</b>	<b>Pima</b>		<b>Maricopa</b>	<b>Pima</b>	
	<b>County</b>	<b>County</b>	<b>Other</b>	<b>County</b>	<b>County</b>	<b>Other</b>
<b><u>Age</u></b>	<b><u>Police</u></b>	<b><u>Police</u></b>	<b><u>Police</u></b>	<b><u>Fire</u></b>	<b><u>Fire</u></b>	<b><u>Fire</u></b>
20	7.50%	7.50%	7.50%	7.50%	7.50%	7.20%
25	7.14%	6.24%	6.60%	7.35%	6.36%	6.60%
30	6.00%	5.16%	5.25%	6.74%	5.48%	5.60%
35	4.77%	4.55%	4.15%	5.56%	4.83%	4.96%
40	3.90%	3.89%	3.60%	4.46%	4.03%	4.44%
45	3.54%	3.56%	3.50%	3.74%	3.60%	3.78%
50+	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%

### Inflation

2.50%.

### Tier 3 Compensation Limit

\$110,000 for 2019. Assumed increases of 2.00% per year.

### Cost-of-Living Adjustment

1.75%.

### Mortality Rates

These rates are used to project future decrements from the population due to death.

#### ***Active Lives:***

PubS-2010 Employee mortality, loaded 110% for males and females, projected with future mortality improvements reflected generationally using 75% of scale MP-2018. 100% of active deaths are assumed to be in the line of duty.

#### ***Inactive Lives***

PubS-2010 Healthy Retiree mortality, loaded 110% for males and females, projected with future mortality improvements reflected generationally using 75% of scale MP-2018.



***Beneficiaries:***

PubS-2010 Survivor mortality, projected with future mortality improvements reflected generationally using 75% of scale MP-2018.

***Disabled Lives:***

PubS-2010 Disabled mortality, projected with future mortality improvements reflected generationally using 75% of scale MP-2018.

The mortality assumptions sufficiently accommodate anticipated future mortality improvements.

Retirement / DROP Rates

These rates are used to project future decrements from the active population due to retirement. The rates below are based on a 2017 experience study using actual plan experience.

***Tier 1 – reaching age 62 before attaining 20 years of service:***

Age-related rates based on age at retirement: 60% assumed at age 62, 50% assumed at ages 63 – 69, and 100% assumed at age 70. Rates are the same for all employers.

***Tier 1 – reaching age 62 after attaining 20 years of service:***

Service-related rates based on service at retirement:

	<b>Maricopa</b>	<b>Pima</b>		<b>Maricopa</b>	<b>Pima</b>	
	<b>County</b>	<b>County</b>		<b>County</b>	<b>County</b>	<b>Other</b>
<b><u>Service</u></b>	<b><u>Police</u></b>	<b><u>Police</u></b>	<b><u>Police</u></b>	<b><u>Fire</u></b>	<b><u>Fire</u></b>	<b><u>Fire</u></b>
20	27%	24%	35%	14%	18%	23%
21	18%	19%	30%	14%	18%	18%
22	14%	14%	23%	7%	11%	11%
23	10%	10%	10%	7%	7%	8%
24	8%	7%	10%	7%	7%	5%
25	38%	32%	36%	22%	22%	30%
26	36%	32%	30%	26%	26%	30%
27	29%	22%	30%	19%	19%	30%
28	29%	22%	30%	32%	25%	25%
29	29%	22%	30%	30%	25%	16%
30	34%	35%	30%	30%	30%	32%
31	34%	35%	30%	30%	30%	35%
32	65%	65%	70%	55%	55%	60%
33	65%	65%	70%	55%	55%	60%
34+	100%	100%	100%	100%	100%	100%

60% are assumed to enter the DROP program while the remaining 40% are assumed to retire and commence benefits immediately.

**Tiers 2 & 3:**

Age-related rates based on age at retirement:

	<b>Maricopa</b>	<b>Pima</b>		<b>Maricopa</b>	<b>Pima</b>	
	<b>County</b>	<b>County</b>	<b>Other</b>	<b>County</b>	<b>County</b>	<b>Other</b>
<b>Age</b>	<b>Police</b>	<b>Police</b>	<b>Police</b>	<b>Fire</b>	<b>Fire</b>	<b>Fire</b>
53	38%	32%	36%	22%	22%	30%
54	36%	32%	30%	26%	26%	30%
55	29%	22%	30%	19%	19%	30%
56	29%	22%	30%	32%	25%	25%
57	29%	22%	30%	30%	25%	16%
58	34%	35%	30%	30%	30%	32%
59	34%	35%	30%	30%	30%	35%
60-63	65%	65%	70%	55%	55%	60%
64+	100%	100%	100%	100%	100%	100%

**Termination Rate**

These rates are used to project future decrements from the active population due to termination. Service-related rates based on service at termination are shown below. The rates below apply to members prior to retirement eligibility and are based on a 2017 experience study using actual plan experience.

	<b>Maricopa</b>	<b>Pima</b>		<b>Maricopa</b>	<b>Pima</b>	
	<b>County</b>	<b>County</b>	<b>Other</b>	<b>County</b>	<b>County</b>	<b>Other</b>
<b>Service</b>	<b>Police</b>	<b>Police</b>	<b>Police</b>	<b>Fire</b>	<b>Fire</b>	<b>Fire</b>
1	14.00%	16.00%	16.00%	7.00%	10.00%	9.50%
2	8.50%	9.00%	12.50%	4.50%	5.00%	9.00%
3	6.50%	7.50%	11.50%	3.70%	5.00%	7.50%
4	4.50%	6.00%	9.00%	3.00%	4.00%	7.50%
5	3.60%	6.00%	8.00%	2.50%	4.00%	6.50%
6	3.30%	4.50%	8.00%	1.70%	3.50%	4.50%
7	3.30%	4.50%	7.00%	1.70%	3.00%	4.00%
8	3.30%	3.20%	7.00%	1.70%	2.40%	3.50%
9	2.70%	3.20%	6.50%	1.70%	2.40%	3.50%
10	2.70%	3.20%	6.00%	1.50%	2.40%	3.00%
11	2.70%	3.20%	5.00%	1.10%	2.40%	2.70%
12	1.80%	1.40%	4.00%	0.70%	1.00%	2.00%
13	1.30%	1.40%	3.50%	0.70%	1.00%	2.00%
14	1.30%	1.40%	3.00%	0.70%	1.00%	1.70%
15	1.30%	1.00%	3.00%	0.60%	1.00%	1.20%
16	0.70%	1.00%	2.00%	0.50%	1.00%	1.20%
17	0.70%	1.00%	1.75%	0.50%	0.50%	1.20%
18	0.70%	1.00%	1.75%	0.40%	0.50%	1.20%
19	0.50%	1.00%	1.75%	0.40%	0.50%	1.20%
20+	0.50%	1.00%	1.75%	0.40%	0.50%	0.50%

### Disability Rate

These rates are used to project future decrements from the active population due to disability. Sample age-related rates based on age at disability are provided below. These rates are based on a 2017 experience study using actual plan experience. 100% of disablements are assumed to be duty-related.

	Maricopa County	Pima County	Other	Maricopa County	Pima County	Other
<u>Age</u>	<u>Police</u>	<u>Police</u>	<u>Police</u>	<u>Fire</u>	<u>Fire</u>	<u>Fire</u>
20	0.08%	0.08%	0.10%	0.03%	0.03%	0.03%
25	0.08%	0.08%	0.10%	0.03%	0.03%	0.03%
30	0.17%	0.16%	0.20%	0.04%	0.03%	0.03%
35	0.22%	0.21%	0.26%	0.09%	0.07%	0.08%
40	0.36%	0.35%	0.44%	0.17%	0.16%	0.17%
45	0.51%	0.49%	0.62%	0.17%	0.43%	0.48%
50	0.78%	0.75%	0.95%	0.43%	0.59%	0.65%
55	1.02%	0.98%	1.23%	1.00%	1.01%	1.13%

### Marital Status

For active members, 85% of males and 60% of females are assumed to be married. Actual marital status is used, where applicable, for inactive members.

### Spouse's Age

Males are assumed to be three years older than females.

### Health Care Utilization

For active members, 70% of retirees are expected to utilize retiree health care. Actual utilization is used for inactive members.

### Funding Method

Entry Age Normal Cost Method.

### Actuarial Asset Method

Method described below. Note that during periods when investment performance exceeds (falls short) of the assumed rate, the actuarial value of assets will tend to be less (greater) than the market value of assets.

#### ***Tiers 1 & 2:***

Each year the assumed investment income is recognized in full while the difference between actual and assumed investment income are smoothed over a 7-year period subject to a 20% corridor around the market value.

#### ***Tier 3:***

Each year the assumed investment income is recognized in full while the difference between actual and assumed investment income are smoothed over a 5-year period subject to a 20% corridor around the market value.

Funding Policy Amortization Method

***Tiers 1 & 2:***

Any positive UAAL (assets less than liabilities) is amortized according to a Level Percentage of Payroll method over a closed period of 17 years. Any negative UAAL (assets greater than liabilities) is amortized according to a Level Dollar method over an open period of 20 years.

***Tier 3:***

Any positive UAAL (assets less than liabilities) is amortized according to a Level Dollar method over a closed period of 10 years. No amortization is made of any negative UAAL (assets greater than liabilities).

Payroll Growth

3.50% per year. This is annual increase for total employer payroll.

Stabilization Reserve

Beginning with the June 30, 2007 valuation and with each subsequent valuation, if the actuarial value of assets exceeds the actuarial accrued liability, one half of this excess in each year is allocated to a Stabilization Reserve. This Reserve is excluded from the calculation of the employer contribution rates. The Reserve accumulates as long as the plan is overfunded. Once the plan becomes underfunded, the Stabilization Reserve will be used to dampen increases in the employer contribution rates.

**Changes to Actuarial Assumptions and Methods Since the Prior Valuation**

- The interest rate (assumed earnings rate) for Tiers 1 & 2 was lowered from 7.40% to 7.30%.
- The mortality rates were updated to reflect the PubS-2010 tables; previously, rates were based on the RP-2014 tables.

## VII. DISCUSSION OF RISK

---

ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

Throughout this report, actuarial results are determined under various assumption scenarios. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. Whenever possible, the recommended assumptions in this report reflect conservatism to allow for some margin of unfavorable future plan experience. However, it is still possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position.

Below are examples of ways in which plan experience can deviate from assumptions and the potential impact of that deviation. Typically, this results in an actuarial gain or loss representing the current-year financial impact on the plan's unfunded liability of the experience differing from assumptions; this gain or loss is amortized over a period of time determined by the plan's amortization method. When assumptions are selected that adequately reflect plan experience, gains and losses typically offset one another in the long term, resulting in a relatively low impact on the plan's contribution requirements associated with plan experience. When assumptions are too optimistic, losses can accumulate over time and the plan's amortization payment could potentially grow to an unmanageable level.

- Investment Return: When the rate of return on the Actuarial Value of Assets falls short of the assumption, this produces a loss representing assumed investment earnings that were not realized. Further, it is unlikely that the plan will experience a scenario that matches the assumed return in each year as capital markets can be volatile from year to year. Therefore, contribution amounts can vary in the future.
- Salary Increases: When a plan participant experiences a salary increase that was greater than assumed, this produces a loss representing the cost of an increase in anticipated plan benefits for the participant as compared to the previous year. The total gain or loss associated with salary increases for the plan is the sum of salary gains and losses for all active participants.
- Payroll Growth: The plan's payroll growth assumption, if one is used, causes a predictable annual increase in the plan's amortization payment in order to produce an amortization payment that remains constant as a percentage of payroll if all assumptions are realized. If payroll does not increase according to the plan's payroll growth assumption, the plan's amortization payment can increase significantly as a percentage of payroll even if all assumptions other than the payroll growth assumption are realized.
- Demographic Assumptions: Actuarial results take into account various potential events that could happen to a plan participant, such as retirement, termination, disability, and death. Each of these potential events is assigned a liability based on the likelihood of the event and the financial consequence of the event for the plan. Accordingly, actuarial liabilities reflect a blend of financial consequences associated with various possible outcomes (such as retirement at one of various possible ages). Once the outcome is known (e.g. the participant retires) the liability is adjusted to reflect the known outcome. This adjustment

produces a gain or loss depending on whether the outcome was more or less favorable than other outcomes that could have occurred.

- **Contribution risk:** This risk results from the potential that actual employer contributions may deviate from actuarially determined contributions, which are determined in accordance with the Board's funding policy. The funding policy is intended to result in contribution requirements that if paid when due, will result in a reasonable expectation that assets will accumulate to be sufficient to pay plan benefits when due. Contribution deficits, particularly large deficits and those that occur repeatedly, increase future contribution requirements and put the plan at risk for not being able to pay plan benefits when due.

### **Impact of Plan Maturity on Risk**

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared amongst active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on risk tolerance and the overall risk characteristics of the plan. For example, plans with a large amount of retired liability do not have as long of a time horizon to recover from losses (such as losses on investments due to lower than expected investment returns) as plans where the majority of the liability is attributable to active members. For this reason, less tolerance for investment risk may be warranted for highly mature plans with a substantial inactive liability. Similarly, mature plans paying substantial retirement benefits resulting in a small positive or net negative cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

To assist with determining the maturity of the plan, we have provided some relevant metrics in the table following titled "Plan Maturity Measures and Other Risk Metrics." For a better understanding of the overall Plan and the impact of these risks, please refer to the consolidated PSPRS valuation report.

## Plan Maturity Measures and Other Risk Metrics

	Tiers 1 & 2		Tier 3	
	06/30/2018	06/30/2019	06/30/2018	06/30/2019
<b>Support Ratio</b>				
Total Actives	696	638	13	57
Total Inactives	733	773	2	9
Actives / Inactives	95.0%	82.5%	650.0%	633.3%
<b>Asset Volatility Ratio</b>				
Market Value of Assets (MVA)		354,292,840		487,255
Total Annual Payroll		59,253,019		3,525,994
MVA / Total Annual Payroll		597.9%		13.8%
<b>Accrued Liability (AL) Ratio</b>				
Inactive Accrued Liability	486,390,344	546,021,465		14,663
Total Accrued Liability	732,468,473	795,814,987		148,492
Inactive AL / Total AL	66.4%	68.6%		9.9%
<b>Funded Ratio</b>				
Actuarial Value of Assets (AVA)	343,052,564	366,451,072	37,985	482,707
Total Accrued Liability	732,468,473	795,814,987	39,968	148,492
AVA / Total Accrued Liability	46.8%	46.0%	95.0%	325.1%
<b>Net Cash Flow Ratio</b>				
Net Cash Flow *		815,770		424,656
Market Value of Assets (MVA)		354,292,840		487,255
Net Cash Flow / MVA		0.2%		87.2%

\* Determined as total contributions minus benefit payments. Administrative expenses are typically included but are considered part of the net interest rate assumption for this plan.

## VIII. SUMMARY OF CURRENT PLAN

*The following is a summary of the benefit provisions provided in Title 38, Chapter 5, Article 4 of the Arizona Revised Statutes.*

### Membership

Full-time employees of an eligible group, prior to attaining age 65, who are engaged to work for more than six months in a calendar year.

### Benefit Tiers

Benefits differ for members based on their hire date:

<u>Tier</u>	<u>Hire Date</u>
1	Hired before January 1, 2012
2	Hired on or after January 1, 2012 but before July 1, 2017
3	Hired on or after July 1, 2017

### Compensation

Compensation is the amount including base salary, overtime pay, shift and military differential pay, compensatory time used in lieu of overtime pay, and holiday pay, paid to an employee on a regular payroll basis and longevity pay paid at least every six months for which contributions are made to the System. For Tier 3 members, compensation is limited by statutory cap (\$110,000 with adjustments by the Board).

### Average Monthly Benefit Compensation

#### ***Tier 1:***

The highest compensation paid to member during three consecutive years out of the last 20 years of Credited Service, divided by months.

#### ***Tier 2:***

The highest compensation paid to member during five consecutive years out of the last 20 years of Credited Service, divided by months.

#### ***Tier 3:***

The highest compensation paid to member during five consecutive years out of the last 15 years of Credited Service, divided by months.

### Credited Service

Total periods of service, both before and after the member's date of participation, for which the member made contributions to the fund.

### Normal Retirement Date

#### ***Tier 1:***

First day of month following attainment of 1) 20 years of service or 2) 62<sup>nd</sup> birthday and completion of 15 years of service.



***Tier 2:***

First day of month following the attainment of age 52.5 and completion of 15 years of service.

***Tier 3:***

First day of month following the attainment of age 55 and completion of 15 years of service.

**Benefit**

***Tier 1:***

50% of Average Monthly Benefit Compensation, adjusted based on Credited Service as follows (maximum benefit of 80% of Average Monthly Benefit Compensation):

<u>Credited Service</u>	<u>Benefit Adjustment</u>
15 years, but less than 20	Reduced 4% per year less than 20
20 years, but less than 25	Plus 2% per year between 20 and 25
25+ years	Plus 2.5% per year above 20

***Tier 2:***

Benefit multiplier (below) times Average Monthly Benefit Compensation times Credited Service (maximum benefit of 80% of Average Monthly Benefit Compensation):

<u>Credited Service</u>	<u>Benefit Multiplier</u>
15 years, but less than 17	1.50%
17 years, but less than 19	1.75%
19 years, but less than 22	2.00%
22 years, but less than 25	2.25%
25+ years	2.50%

***Tier 3:***

Benefit multiplier (below) times Average Monthly Benefit Compensation times Credited Service (maximum benefit of 80% of Average Monthly Benefit Compensation):

<u>Credited Service</u>	<u>Benefit Multiplier</u>
15 years, but less than 17	1.50%
17 years, but less than 19	1.75%
19 years, but less than 22	2.00%
22 years, but less than 25	2.25%
25+ years	2.50%

**Form of Benefit**

For married retirees, an annuity payable for the life of the member with 80% continuing to the eligible spouse upon death. For unmarried retirees, the normal form is a single life annuity.

Early Retirement

Date

***Only applicable to Tier 3 members:***

Attainment of age 52.5 and 15 years of Credited Service.

Benefit

Actuarial equivalent of Normal Retirement benefit.

Disability Benefit – Accidental (duty-related)

Eligibility

Total and permanent disability incurred in performance of duty.

Benefit Amount

A maximum of:

- a.) 50% of Average Monthly Benefit Compensation, and;
- b.) The monthly Normal Retirement pension that the member is entitled to receive if he or she retired immediately.

Disability Benefit – Ordinary (not duty-related)

Eligibility

Total and permanent disability not incurred in performance of duty.

Benefit Amount

Normal Retirement pension that the member is entitled to receive prorated on Credited Service (maximum 20 years) over 20.

Disability Benefit – Other

Temporary

Benefit equals 1/12 of 50% of compensation during year preceding date of disability. Payments terminate after 12 months.

Catastrophic

Benefit equals 90% of Average Monthly Benefit Compensation. After 60 months member receives greater of 62.5% Average Monthly Benefit Compensation and accrued normal pension.

Pre-Retirement Death Benefit

Service Incurred

100% of Average Monthly Benefit Compensation, reduced by child's pension.

Non-Service Incurred

80% of benefit based on calculation for accidental disability retirement.

Child's Pension

10% of pension for each child (maximum 20% paid) based on calculation for accidental disability retirement. Payable to dependent child under age 18 (23, if full-time student).

Guardian's Pension

Same as spouse's pension. Payable (along with child's pension) when no spouse is being paid and there is at least one child under 18 (23, if full-time student).

Vesting (Termination)

Vesting Service Requirement

***Tier 1:***

10 years of Credited Service.

***Tiers 2 & 3:***

15 years of Credited Service.

**Non-Vested Benefit**

***Tier 1:***

Lump sum payment of accumulated contributions, plus additional amount based on years of Credited Service.

<u>Service</u>	<u>Additional % of Contributions</u>
Less than 5 years	0%
5 years	25%
6 years	40%
7 years	55%
8 years	70%
9 years	85%
10+ years	100%

***Tiers 2 & 3:***

Lump sum payment of accumulated contributions, with interest at rate determined by the Board.

**Vested Benefit**

***Tier 1:***

Deferred retirement annuity based on two times member's accumulated contributions, deferred to age 62. Member is not entitled to survivor benefits, benefit increases, or group health insurance subsidy.

***Tiers 2 & 3:***

Calculated same as normal retirement pension. Payable if contributions left in fund until reach age requirement. Member is entitled to survivor benefits, benefit increases, and group health insurance subsidy.

**Cost-of-Living Adjustment**

*Payable to retired member or survivor of retired member*

***Tiers 1 & 2:***

Compound cost-of-living adjustment on base benefit. First payment is made on July 1, 2018, with annual adjustments effective every July 1 thereafter.

Cost-of-living adjustment will be based on the average annual percentage change in the Metropolitan Phoenix-Mesa Consumer Price Index published by the United States Department of Labor, Bureau of Statistics. Maximum increase of 2%.

***Tier 3:***

Compound cost-of-living adjustment on base benefit beginning earlier of first calendar year after the 7<sup>th</sup> anniversary of retirement or when the retired member reaches 60 years of age.

A cost-of-living adjustment shall be paid on July 1 each year that the funded ratio for members hired on or after July 1, 2017 is 70% or more.

The cost-of-living adjustment will be based on the average annual percentage change in the Metropolitan Phoenix-Mesa Consumer Price Index published by the United States Department of Labor, Bureau of Statistics. The cost-of-living adjustment will not exceed:

- 2%, if funded ratio for members who are hired on or after July 1, 2017 is 90% or more;
- 1.5%, if funded ratio for members who are hired on or after July 1, 2017 is 80-90%;
- 1%, if funded ratio for members who are hired on or after July 1, 2017 is 70-80%.

**Deferred Retirement Option Plan (DROP):**

Eligibility	Tier 1 and 20 years of Credited Service.	
DROP Period	Maximum 60 months.	
Member Contributions	Cease upon DROP entry.	
Benefit Amount	Calculated based on Credited Service and average monthly compensation as of the beginning of the DROP period, credited to DROP participation account for DROP period.	
Interest on DROP Participation Account	<u>Beginning Year</u>	<u>Interest Rate</u>
	July 1, 2015	7.50%
	July 1, 2016	7.40%
	July 1, 2017	7.40%
	July 1, 2018	7.30%
	July 1, 2019	7.30%
Payment of DROP Participation Account	Payable as lump sum distribution to Public Safety Personnel Defined Contribution Retirement Plan at end of DROP period or at termination.	
Payment Monthly Benefit	System commences payment of benefit amount at the earlier of 1) the end of the DROP period and 2) at termination.	

### Post-Retirement Health Insurance Subsidy

Eligibility Retired member or survivor who elect health coverage provided by the state or participating employer.

Maximum Subsidy Amounts (monthly)		<u>Member Only</u>	<u>With Dependents</u>
	Medicare Eligible	\$100	\$170
	One w/ Medicare	N/A	\$215
	Not Medicare Eligible	\$150	\$260

### Employee Contributions

***Members hired before July 20, 2011:***  
 7.65%

***Members hired on/after July 20, 2011, but before July 1, 2017:***  
 11.65%. Amounts in excess of 7.65% are not used to reduce the employer contribution (“maintenance of effort”).

***Tier 3:***

50% of total contribution, which is Normal Cost plus a level-dollar amortization of unfunded actuarial accrued liability over a closed period not to exceed 10 years.

### Employer Contributions

***Tiers 1 & 2:***

Normal Cost plus amortization of unfunded actuarial accrued liability over a closed period not to exceed 20 years (subject to one-time election to extend to closed period not to exceed 30 years). Contribution will never be less than 8% of payroll.

***Tier 3:***

50% of total contribution, which is Normal Cost plus a level-dollar amortization of unfunded actuarial accrued liability over a closed period not to exceed 10 years.

### **Changes to Benefit Provisions Since the Prior Valuation**

- DROP members with less than 20 years of credited service on January 1, 2012 are now given interest at the assumed earnings rate instead of the 7-year smoothed rate of return.

## IX. ACTUARIAL FUNDING POLICY

---

The purpose of this Actuarial Funding Policy is to record the funding objectives and policy set by the Board for the Arizona Public Safety Personnel Retirement System (PSPRS). The Board establishes this Funding Policy to help ensure the systematic funding of future benefit payments for members of the Retirement System.

This funding policy was reviewed by the Board annually for several years following initial adoption until the 2017 experience study. Subsequently, it shall be reviewed every five years in conjunction with the experience study, although some adjustments may be warranted sooner to properly reflect the new Tier 3 benefits.

### Funding Objectives

1. Maintain adequate assets so that current plan assets plus future contributions and investment earnings are sufficient to fund all benefits expected to be paid to members and their beneficiaries.
2. Maintain stability of employer contribution rates, consistent with other funding objectives.
3. Maintain public policy goals of accountability and transparency. Each policy element is clear in intent and effect, and each should allow an assessment of whether, how and when the funding requirements of the plan will be met.
4. Promote intergenerational equity. Each generation of members and employers should incur the cost of benefits for the employees who provides services to them, rather than deferring those costs to future members and employers.
5. Provide a reasonable margin for adverse experience to help offset risks.
6. Continue progress of systematic reduction of the Unfunded Actuarial Accrued Liability (UAAL).

### Elements of Actuarial Funding Policy

#### 1. Actuarial Cost Method

- a. The Entry Age Normal level percent of pay actuarial cost method of valuation shall be used in determining the Actuarial Accrued Liability (AAL) and Normal Cost. Differences in the past between assumed experience and actual experience (“actuarial gains and losses”) shall become part of the AAL. The Normal Cost shall be determined on an individual basis for each active member.

#### 2. Asset Smoothing Method

- a. The investment gains or losses of each valuation period, resulting from the difference between the actual investment return and assumed investment return, shall be recognized annually in level amounts over seven years in calculating the Actuarial Value of Assets.
- b. The Actuarial Value of Assets so determine shall be subject to a 20% corridor relative to the Market Value of Assets.

#### 3. Amortization Method

- a. The Actuarial Value of Assets are subtracted from the computed AAL. Any unfunded amount is amortized as a level percent of payroll over a closed period. If the Actuarial Value of Assets exceeds

the AAL, the excess is amortized over an open period of 20 years and applied as a credit to reduce the Normal Cost otherwise payable.

#### **4. Funding Target**

- a. The targeted funded ratio shall be 100%.
- b. The maximum amortization period shall be 30 years.
- c. If the funding ratio is between 100% and 120%, a minimum contribution equal to the Normal Cost will be made.

#### **5. Risk Management**

- a. Assumption Changes
  - i. The actuarial assumptions used shall be those last adopted by the PSPRS Board based on the most recent experience study and upon the advice and recommendation of the actuary. In accordance with best practices, the actuary shall conduct an experience study every five years. The results of the study shall be the basis for the actuarial assumption changes recommended to the PSPRS Board.
  - ii. The actuarial assumptions can be updated during the five-year period if significant plan design changes or other significant events occur, as advised by the actuary.
- b. Amortization Method
  - i. The amortization method, Level Percent Closed, will ensure full payment of the UAAL over a finite, systematically decreasing period not to exceed 30 years. The amortization period will be reviewed once the period reaches 15 years.
- c. Risk Measures
  - i. The following risk measures will be annually determined to provide quantifiable measurements of risk and their movement over time.
    1. Classic measures currently determined
      - Funded ratio (assets / liability)
    2. UAAL / Total Payroll
      - Measures the risk associated with contribution decreases relative impact on the ability to fund the UAAL. An increase in this measure indicates an increase in contribution risk.
    3. Total Liability / Total Payroll
      - Measures the risk associated with the ability to respond to liability experience through adjustments in contributions. An increase in this measure indicates an increase in experience risk.

## X. GLOSSARY

---

Actuarial Accrued Liability – Computed differently under different funding methods, the actuarial accrued liability generally represents the portion of the actuarial present value of benefits attributable to service credit earned (or accrued) as of the valuation date.

Actuarial Present Value of Benefits – Amount which, together with future interest, is expected to be sufficient to pay all benefits to be paid in the future, regardless of when earned, as determined by the application of a particular set of actuarial assumptions; equivalent to the actuarial accrued liability plus the present value of future normal costs attributable to the members.

Actuarial Assumptions – Assumptions as to the occurrence of future events affecting pension costs. These assumptions include rates of investment earnings, changes in salary, rates of mortality, withdrawal, disablement, and retirement as well as statistics related to marriage and family composition.

Actuarial Cost Method – A method of determining the portion of the cost of a pension plan to be allocated to each year; sometimes referred to as the "actuarial funding method." Each cost method allocates a certain portion of the actuarial present value of benefits between the actuarial accrued liability and future normal costs.

Actuarial Equivalence – Series of payments with equal actuarial present values on a given date when valued using the same set of actuarial assumptions.

Actuarial Present Value - The amount of funds required as of a specified date to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest, and by probabilities of payments between the specified date and the expected date of payment.

Actuarial Value of Assets – The value of cash, investments, and other property belonging to the pension plan as used by the actuary for the purpose of the actuarial valuation. This may correspond to market value of assets, or some modification using an asset valuation method to reduce the volatility of asset values.

Asset Gain (Loss) – That portion of the actuarial gain attributable to investment performance above (below) the expected rate of return in the actuarial assumptions.

Amortization – Paying off an interest-discounted amount with periodic payments of interest and (generally) principal, as opposed to paying off with a lump sum payment.

Amortization Payment – That portion of the pension plan contribution designated to pay interest and reduce the outstanding principal balance of unfunded actuarial accrued liability. If the amortization payment is less than the accrued interest on the unfunded actuarial accrued liability the outstanding principal balance will increase.

Assumed Earnings Rate – The interest rate used in developing present values to reflect the time value of money.

Decrements – Events which result in the termination of membership in the system such as retirement, disability, withdrawal, or death.



Entry Age Normal (EAN) Funding Method – A standard actuarial funding method whereby each member's normal costs (service costs) are generally level as a percentage of pay from entry age until retirement. The annual cost of benefits is comprised of the normal cost plus an amortization payment to reduce the UAL.

Experience Gain (Loss) – The difference between actual unfunded actuarial accrued liabilities and anticipated unfunded actuarial accrued liabilities during the period between two valuation dates. It is a measurement of the difference between actual and expected experience, and may be related to investment earnings above (or below) those expected or changes in the liability due to fewer (or greater) than expected numbers of retirements, deaths, disabilities, or withdrawals, or variances in pay increases relative to assumed pay increases. The effect of such gains (or losses) is to decrease (or increase) future costs.

Funded Ratio – A measure of the ratio of the actuarial value of assets to liabilities of the system. Typically, the assets used in the measure are the actuarial value of assets as determined by the asset valuation method. The funded ratio depends not only on the financial strength of the plan but also on the asset valuation method used to determine the assets and on the funding method used to determine the liabilities.

Market Value of Assets (MVA) – The value of assets as they would trade on an open market.

Normal Cost – Computed differently under different funding methods, generally that portion of the actuarial present value of benefits allocated to the current plan year.

Unfunded Actuarial Accrued Liability (UAAL) – The excess of the actuarial accrued liability over the valuation assets; sometimes referred to as "unfunded past service liability". UAL increases each time an actuarial loss occurs and when new benefits are added without being fully funded initially and decreases when actuarial gains occur.