### **FEASIBILITY REPORT**

For The Issuance of

Not to Exceed \$280,000 Principal Amount

OF

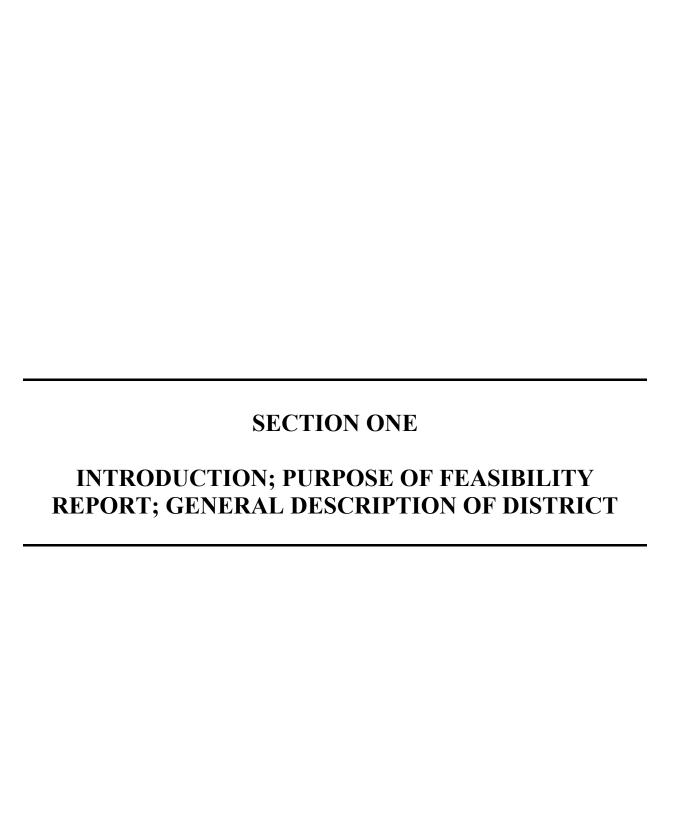
# CADENCE COMMUNITY FACILITIES DISTRICT (CITY OF MESA, ARIZONA)

GENERAL OBLIGATION BONDS, SERIES 2019

**Public Hearing Date: May 2, 2019** 

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#### **INTRODUCTION**

This Feasibility Report (this "Report") has been prepared for presentation to the Board of Directors of the Cadence Community Facilities District (City of Mesa, Arizona) (the "District") in connection with the proposed issuance by the District of its General Obligation Bonds, Series 2019 (the "Bonds") in a principal amount of not to exceed \$280,000, pursuant to the Community Facilities District Act of 1988, Title 48, Chapter 4, Article 6 of Arizona Revised Statutes ("A.R.S.").

#### PURPOSE OF FEASIBILITY REPORT

This Report has been prepared for consideration of the feasibility and benefits of the Public Infrastructure and Public Infrastructure Purposes (each as defined in A.R.S. Section 48-701) to be financed by the Bonds (the "Public Infrastructure") and of the plan for financing such Public Infrastructure in accordance with the provisions of A.R.S. Section 48-715. Pursuant to A.R.S. Section 48-715, this Report includes (i) a description of the Public Infrastructure to be financed - Section Two; (ii) a map showing, in general, the area to be benefitted by the Public Infrastructure - Section Three; and (iii) a plan for financing the Public Infrastructure - Section Four.

This Report has been prepared for the consideration of the Board of Directors of the District only. It is not intended or anticipated that this Report will be relied upon by other persons, including, but not limited to, purchasers of the Bonds. This Report does not attempt to address the quality of the Bonds as investments or the likelihood of repayment of the Bonds. In preparing this Report, financial advisors, appraisers, counsel, engineers, City of Mesa (the "City") staff, District staff and other experts have been consulted as deemed appropriate.

#### GENERAL DESCRIPTION OF THE DISTRICT

Pursuant to a Purchase and Sale Agreement dated December 1, 2010 with Pacific Proving, LLC, as Seller, the Buyer's interest in which was assigned to PPGN Holdings, LLLP (the "Developer") on September 18, 2012, the Landowners (as defined below), by designation of the Developer, acquired fee title to real property consisting of approximately 461 acres of the former General Motors Proving Grounds (the "Project" or "Cadence").

The Project is subject to a Pre-Annexation and Development Agreement with the City dated September 5, 2012, and recorded on October 2, 2012, in the official records of Maricopa County as Instrument No. 2012-0894682 (the "PADA"), the "Developer" interest in which was assigned to, and is held by, Developer. The PADA addresses the conditions, terms, restrictions and requirements for the annexation of the Project by the City and for the construction and installation of public infrastructure improvements by the Developer.

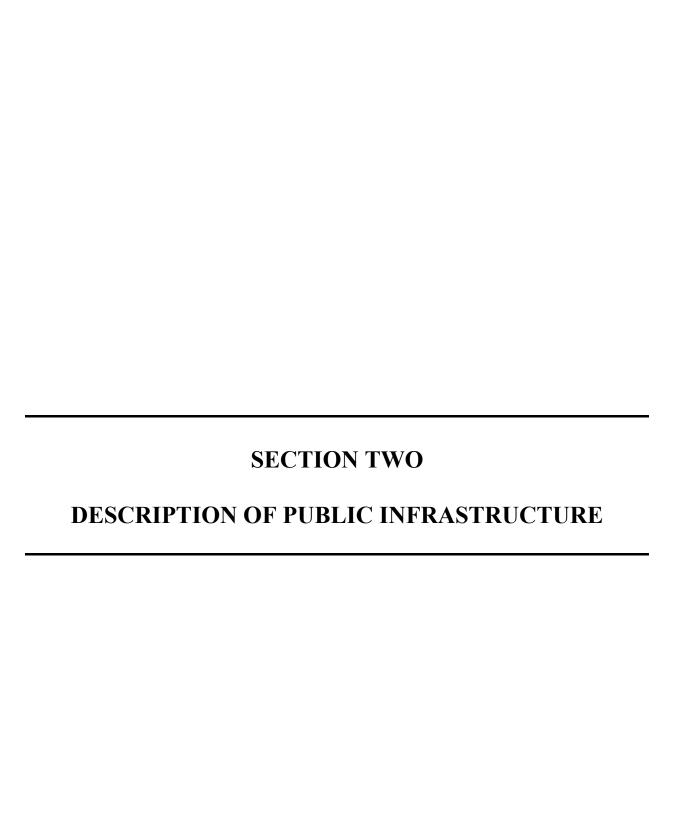
Formation of the District was approved by the City on November 12, 2015 upon the petition of PPGN-Core, LLLP, PPGN-Crismon, LLLP, PPGN-Ellsworth, LLLP, PPGN-Ray, LLLP, and PPGN-Williams, LLLP (collectively, the "Landowners"). In connection with formation of the District, the City, the District and the Developer, acting for itself and on behalf of the Landowners, executed and delivered that certain Development, Financing Participation, Waiver and Intergovernmental Agreement for Cadence Community Facilities District (City of Mesa, Arizona), dated November 19, 2015, and recorded on November 23, 2015, in the official records of Maricopa County as Instrument No. 2015-0833434 (the "Development Agreement"). The District consists of approximately 403 acres of the approximately 461-acre Project. The Project is located east of the 202 freeway generally bounded by Ray Road to the north, State Route 24 to the south, Ellsworth Road to the west, and one-quarter mile east of Crismon Road to the east. Construction on the Project commenced in April 2017. Single family residential units represent approximately 322 acres within the Project. Non-residential development comprises approximately 81 acres within the Project and will include government services such as a school, parks and open space and a variety of commercial development such as office and retail.

The following chart characterizes the approximate acreage within the District.

Total Project	Approximate <u>District Acres</u>
Single Family Residential	322
Non-Residential *	_81
Tot	al 403

<sup>\*</sup> Includes churches, police and fire stations, schools, civic and commercial uses and common area and neighborhood open space.

The District was created to assist with financing the acquisition of public infrastructure and public infrastructure purposes, including the Public Infrastructure, within the District. See Section Two for a description of the Public Infrastructure to be financed with a portion of the proceeds of the Bonds. A legal description of the District is included in Appendix 1. A map of the District is included in Section Three. The proposed acquisition of the Public Infrastructure as defined in this Report is consistent with the City's and the District's approved General Plan for the Project.



#### DESCRIPTION OF PUBLIC INFRASTRUCTURE

The Public Infrastructure subject to this Report has been publicly bid pursuant to State statutes and District guidelines and will be financed by the Bonds and/or subsequent bond issues and other sources, if necessary. It is expected that the Public Infrastructure listed below will be acquired from the Developer with estimated cost and construction timing as noted.

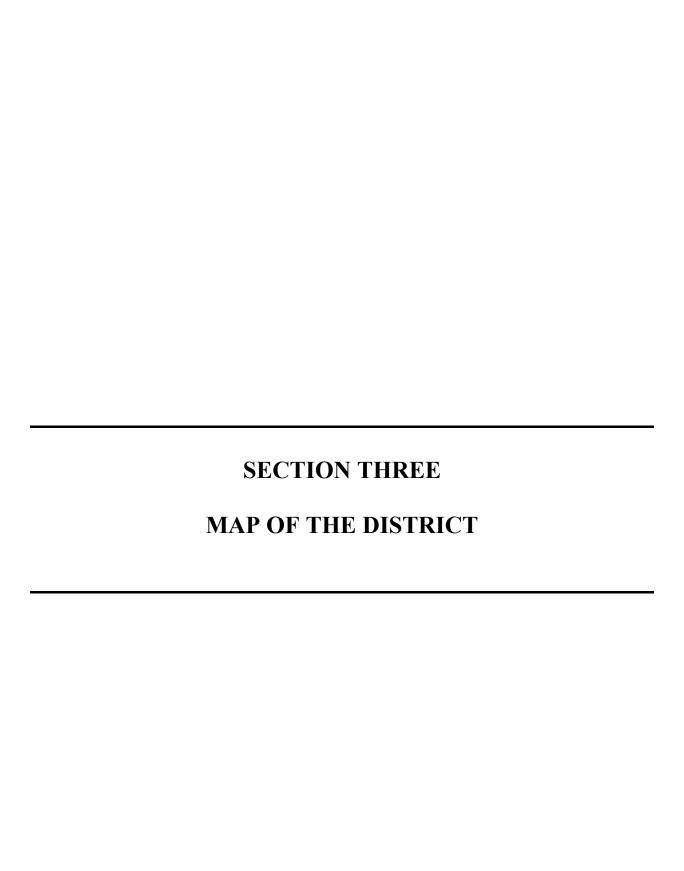
				Eligible for Funding	
	Total	Certified	Paid by	From the	
Acquisition Project	Estimated	Engineer's	Prior	Bonds and	Completion
Description	Cost	Cost	Bonds	Future Bonds	Date (a)
Cadence Parkway Phase 2	\$3,549,011	\$3,549,011	None	\$3,549,011	November 2018

Construction of a new roadway within the District consisting of approximately 4,300 linear feet of full street improvements. These improvements include sewer, sewer manholes, water, water valves, fire hydrants, storm drains, storm drain manholes, concrete catch basins, storm drain bleed lines, concrete curbs, concrete sidewalks, concrete ramps with truncated domes, paving, striping, street lights, public signage, hardscape, landscape and irrigation. The roadway consists of two paved driving lanes of 3 1/2 inches of asphaltic concrete over 6 inches of aggregate base course and a raised divided landscaped median. All improvements are shown on the approved plans dated February 24, 2017 by the City of Mesa.

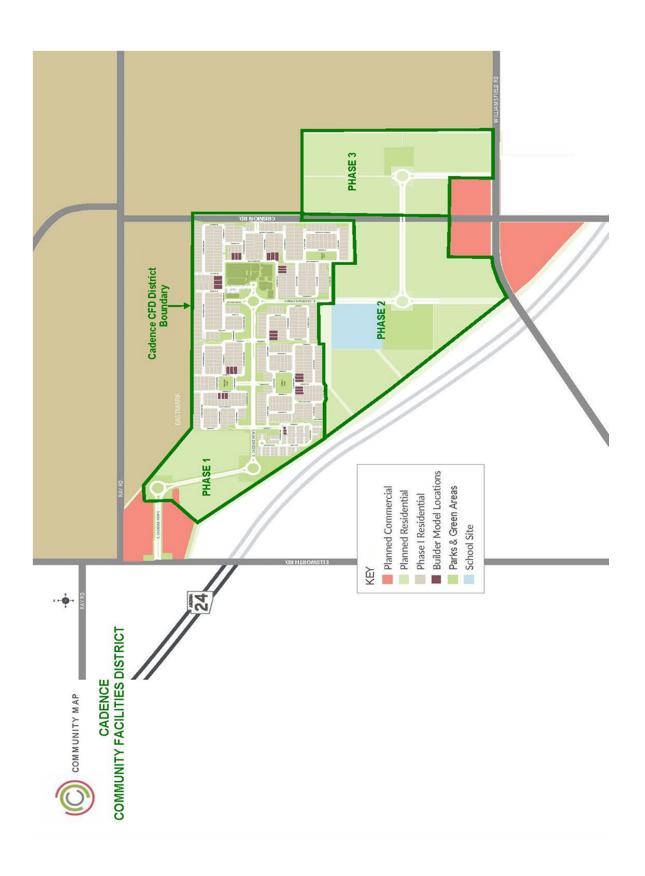
Total	\$3,549,011	\$3,549,011	None	\$3,549,011
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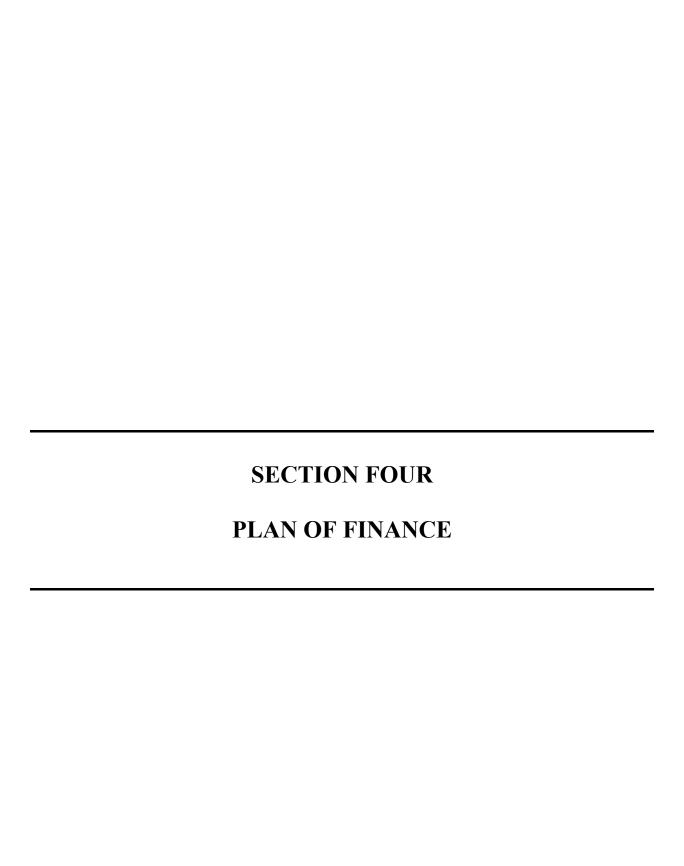
<sup>(</sup>a) Represents the date the Public Infrastructure was constructed, which may differ from the date that it is accepted by the City. Landscaping estimated to be completed by April 30, 2019.

<sup>\*</sup> Proceeds of the Bonds are reasonably expected to be used to finance the acquisition of all or a portion of the Public Infrastructure upon acceptance by the District and the City of such Public Infrastructure pursuant to the terms of the Development Agreement, and the terms and provisions of all applicable laws, ordinances, codes and rules. All interests in such Public Infrastructure financed by the District will be dedicated or otherwise transferred to the City after acceptance. Additional portions of public infrastructure, as contemplated by the District's formational documents, may be constructed and will be subject to administrative approval by the District before such additional public infrastructure is eligible for funding from future bonds, if any.



# The District





#### PLAN OF FINANCE

Below is a financing plan that describes the process for financing a portion of the Public Infrastructure benefiting the property within the District. This Plan of Finance is subject to modification to accommodate market conditions at the time of the actual sale of the Bonds and to the extent necessary to comply with federal and State law.

#### (i) Formation and Authorization.

In response to a petition from the Developer, the City Council formed the District on November 12, 2015. On January 4, 2016, the Developer, by designation of the Landowners in the District at the time, authorized at an election general obligation bonded debt in an amount not to exceed \$45,000,000. The Bonds represent the first issuance of general obligation bonds by the District.

#### (ii) Proposed Bond Sale.

The estimated debt service schedule for the Bonds is attached in this section as Table One. It is anticipated that the Bonds will be sold and delivered in May 2019. The amount shown on the cover of this Report is a not-to-exceed amount and the actual aggregate principal amount of the Bonds issued may be lower. It is currently estimated that the Bonds will have a final maturity of approximately 25 years and be structured to achieve level annual debt service. The Bonds will not be rated by any rating agency.

#### (iii) Estimated Sources and Uses of Funds.

The proceeds of the Bonds will be applied by the District to finance all or a portion of the Public Infrastructure listed in Section Two of this Report. The estimated sources and uses of funds related to the sale of the Bonds are:

#### **SOURCES**:

Principal Amount of Bonds	\$246,000.00
Total	\$246,000.00
<u>USES</u> :	
Cost of Public Infrastructure	\$118,500.00
Costs of Issuance *	127,500.00
Total	\$246,000.00
* Estimated Costs of Issuance	
Underwriter's Discount	\$ 17,500.00
Bond Counsel	36,000.00
Underwriter's Counsel	30,000.00
Financial Advisor	35,000.00
Registrar & Paying Agent	1,500.00
Printing	2,000.00
Miscellaneous	5,500.00
	\$127,500.00

#### (iv) District Tax Rate and Homeowner's Property Tax Obligation.

All Public Infrastructure that may be acquired by the District with any proceeds of the Bonds will be dedicated to and accepted by the City. The obligations pertaining to the operation and maintenance of the Public Infrastructure have been negotiated between the City, the District and the Developer and are set forth in the various development agreements among the parties. The costs associated with the operation and maintenance of the Public Infrastructure, as well as the administrative costs, of the District will be provided by several sources of funds: A property tax levy of up to \$0.30 per \$100 of net assessed limited property value (the "O&M Tax"), Homeowner's Association ("HOA") contributions pursuant to Community Maintenance Agreement by and between City of Mesa and Cadence Homeowner's Association, as assigned (the "Agreement") to provide for a portion of the administrative, operation and maintenance expenses of the District and Developer contributions, if any.

The HOA is responsible for the operation and maintenance costs of landscaping for the roadways, trails, and open space within the District. All homeowners are required to participate in the HOA. Monthly fees for the HOA are anticipated to be approximately \$125.00 per homeowner.

In addition to the O&M Tax, the District will levy an ad valorem property tax to provide for debt service on bonds issued by the District, including the Bonds. Beginning in Fiscal Year 2018/19, the District will cause to be levied a combined ad valorem tax rate for each year the Bonds are outstanding in the amount of up to \$4.15 per \$100 of net assessed limited property value on all taxable property within the boundaries of the District. This tax rate includes a \$3.85 levy for debt service and a \$0.30 levy for the O&M Tax. This amount is a "target" tax rate. Any general obligation bonds of the District are, by law, to be paid from a property tax which is unlimited as to rate or amount.

At the \$4.15 target tax rate level, assuming an average home price of \$353,000, the District portion of a tax bill for a homeowner will be approximately \$73 month or \$879 annually. A.R.S. Section 32-2181 et seq. requires the disclosure of all property taxes to be paid by a homeowner in the Arizona Department of Real Estate Subdivision Public Report "the ("Public Report"). Prior to each initial home sale by a homebuilder, each homebuyer must be supplied the Public Report, and the homebuyer must acknowledge by signature that they have read and accepted the Public Report. In addition, each homebuyer will receive a form detailing the existence of the District, the tax rate and its financial impact and receipt of this form will be acknowledged in writing by the homebuyer, and a signed copy will be kept on file with the District Clerk.

#### (v) Other District Information.

Shown in the tables below is the District's overlapping general obligation bonded indebtedness including a breakdown of each overlapping jurisdiction's applicable general obligation bonded indebtedness, net assessed limited property value and combined tax rate per \$100 net assessed limited property value.

#### OVERLAPPING GENERAL OBLIGATION BONDED INDEBTEDNESS

Portion Applicable to

		Рогион Арр	officable to	
		The Dist	rict (a)	
	General		_	
	Obligation			
	Bonded Debt	Approximate	Net Debt	
Overlapping Jurisdiction	Outstanding (b)	Percentage	Amount	
State of Arizona	None	0.000087%	None	
Maricopa County	None	0.001340	None	
Maricopa County Community College District	\$380,740,000	0.001340	\$ 5,101	
Maricopa County Special Health Care District	497,125,000	0.001340	6,660	
East Valley Institute of Technology District No. 401	None	0.003007	None	
Queen Creek Unified School District No. 95	115,565,000	0.119627	138,247	
City of Mesa (c)	398,820,000	0.016521	65,888	
The District	None	100.000000	None	(d)
Total Direct and Overlapping		_		
General Obligation Bonded Debt Outstanding		=	\$215,896	

<sup>(</sup>a) Proportion applicable to the District is computed on the ratio of net assessed limited property value as calculated for Fiscal Year 2018/19 for the overlapping jurisdiction to the amount of such valuation which lies within the District. If the assessed value within the District increases at a faster rate than the overlapping jurisdictions, the amount of overlapping debt allocated for payment within the District will increase.

Also does not include the obligation of the Central Arizona Water Conservation District ("CAWCD") to the United States Department of the Interior (the "Department of the Interior"), for repayment of certain capital costs for construction of the Central Arizona Project ("CAP"), a major reclamation project that has been substantially completed by the Department of the Interior. The obligation is evidenced by a master contract between CAWCD and the Department of the Interior. In April of 2003, the United States and CAWCD agreed to settle litigation over the amount of the construction cost repayment obligation, the amount of the respective obligations for payment of the operation, maintenance and replacement costs and the application of certain revenues and credits against such obligations and costs. Under the agreement, CAWCD's obligation for substantially all of the CAP features that have been constructed so far will be set at \$1.646 billion, which amount assumes (but does not mandate) that the United States will acquire a total of 667,724 acre-feet of CAP water for federal purposes. The United States will complete unfinished CAP construction work related to the water supply system and regulatory storage stages of CAP at no additional cost to CAWCD. Of the \$1.646 billion repayment obligation, 73% will be interest bearing and the remaining 27% will be non-interest bearing. These percentages have been fixed for the entire 50-year repayment period, which commenced October 1, 1993. CAWCD is a multi-county water conservation district having boundaries coterminous with the exterior boundaries of Arizona's Maricopa, Pima and Pinal Counties. It was formed for the express purpose of paying administrative costs and expenses of the CAP and to assist in the repayment to the United States of the CAP capital costs. Repayment will be made from a combination of power revenues, subcontract revenues (i.e., agreements with municipal, industrial and agricultural water users for delivery of CAP water) and a tax levy against all taxable property within CAWCD's boundaries. At the date of this Official Statement, the tax levy is limited to 14 cents per \$100 of net assessed limited property value, of which 14 cents is currently being levied. (See Arizona Revised Statutes, Sections 48-3715 and 48-

<sup>(</sup>b) Includes total general obligation bonds outstanding less redemption funds on hand. Does not include authorized but unissued general obligation bonds of such jurisdictions which may be issued in the future.

3715.02.) There can be no assurance that such levy limit will not be increased or removed at any time during the life of the contract.

Does not include the obligation of the Maricopa County Flood Control District (the "County Flood Control District") to contribute \$70 to \$80 million to the CAP. The County Flood Control District's sole source of revenue to pay the contribution will be ad valorem taxes on real property and improvements.

- (c) Includes the City's General Obligation Bonds, Series 2019, anticipated to be issued May 2019.
- (d) Does not include the Bonds. Does not include special assessment revenue bonds expected to be issued by the District in the future (such as the District's anticipated \$2,012,500 Assessment District No. 1 Special Assessment Revenue Bonds, Series 2019). See "DIRECT AND OVERLAPPING NET ASSESSED LIMITED PROPERTY VALUE AND TOTAL TAX RATES" herein.

Source: The various entities.

# DIRECT AND OVERLAPPING NET ASSESSED LIMITED PROPERTY VALUE AND TOTAL TAX RATES

Overlapping Jurisdiction	2018/19 Net Assessed Limited Property Value	2018/19 Total Tax Rate Per \$100 of Net Assessed Limited Property Value (a)	
State of Arizona	\$62,328,357,186	None	
Maricopa County	40,423,232,423	\$1.8750	(b)
Maricopa County Community College District	40,423,232,423	1.3754	
Maricopa County Fire District Annual Levy (c)	40,423,232,423	0.0107	
Maricopa County Flood Control District (c)	37,003,666,851	0.1792	
Maricopa County Special Health Care District	40,423,232,423	0.2941	
Maricopa County Library District (c)	40,423,232,423	0.0556	
Central Arizona Water Conservation District (c)	40,423,232,423	0.1400	
East Valley Institute of Technology District No. 401 (c)	18,599,330,106	0.0500	
Queen Creek Unified School District No. 95	452,696,977	7.6135	
City of Mesa	3,277,965,031	1.0201	
The District	541,547	4.1500	(d)

<sup>(</sup>a) The combined tax rate includes the tax rate for debt service payments and the tax rate for all other purposes such as maintenance and operation and capital outlay.

<sup>(</sup>b) Includes the "State Equalization Assistance Property Tax" which in Fiscal Year 2018/19 has been set at \$0.4741 and is adjusted annually pursuant to ARS Section 41-1276.

<sup>(</sup>c) The net assessed limited property value of the County Flood Control District does not include the personal property assessed valuation within the Maricopa County, Arizona (the "County"). The net assessed limited property value for the CAWCD reflects the assessed valuation located within the County only. The County is mandated to levy a tax annually in support of fire districts in the County. All levies for library districts, hospital districts, fire districts, technology districts, water conservation districts and flood control districts are levied on the net full cash assessed value.

<sup>(</sup>d) Includes the O&M Tax.

Source: State and County Abstract of the Assessment Roll, Arizona Department of Revenue and Maricopa County 2018 Tax Levy, Maricopa County – Finance Department.

The estimated net full cash value and the net assessed limited property value of taxable property within the boundaries of the District for the indicated tax years are shown in the table below:

#### **Property Valuations**

Fiscal Year	Estimated Net Full Cash Value (a)	Net Assessed Limited Property Value
2018/19	\$5,817,818	\$541,547
2017/18	24,193	2,988

<sup>(</sup>a) Full Cash Value net of the estimated value of property exempt from taxation, if any exempt property.

Source: Abstract by Tax Authority, Maricopa County Assessor's Office.

TABLE ONE
ESTIMATED DEBT SERVICE SCHEDULE \*

Maturity (July 15)  2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035 2036 2037 2038 2039 2040	Principal* \$ 16,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 10,000 10,000 10,000 10,000 10,000 10,000 10,000 10,000 10,000 10,000 10,000 15,000 15,000 15,000	Interest (a)(b)  \$ 1,538 11,500 11,250 11,000 10,750 10,500 10,250 10,000 9,750 9,500 9,000 8,500 8,000 7,500 7,000 6,500 6,000 5,500 5,000 4,500 3,750 3,000	Total Debt Service Requirements*  \$19,538     16,500     16,250     16,000     15,750     15,500     15,250     15,000     14,750     19,500     19,000     18,500     17,500     17,000     16,500     16,000     15,500     15,000     19,500     18,750     18,750     18,000
2038	15,000	4,500	19,500
2041	15,000	2,250	17,250
2042	15,000	1,500	16,500
2043	15,000 \$246,000	750	15,750
	-		

<sup>(</sup>a) Interest is estimated at 5.00%.

<sup>(</sup>b) Interest column reflects total interest payments for each fiscal year; interest will be paid semi-annually on January 15 and July 15 commencing on July 15, 2019\*.

<sup>\*</sup> Preliminary, subject to change.

Reviewed and accepted by:

PPGN Holdings, LLLP,

a Delaware limited liability limited partnership

HVI-Pacific, LLLP, By:

an Arizona limited liability limited partnership

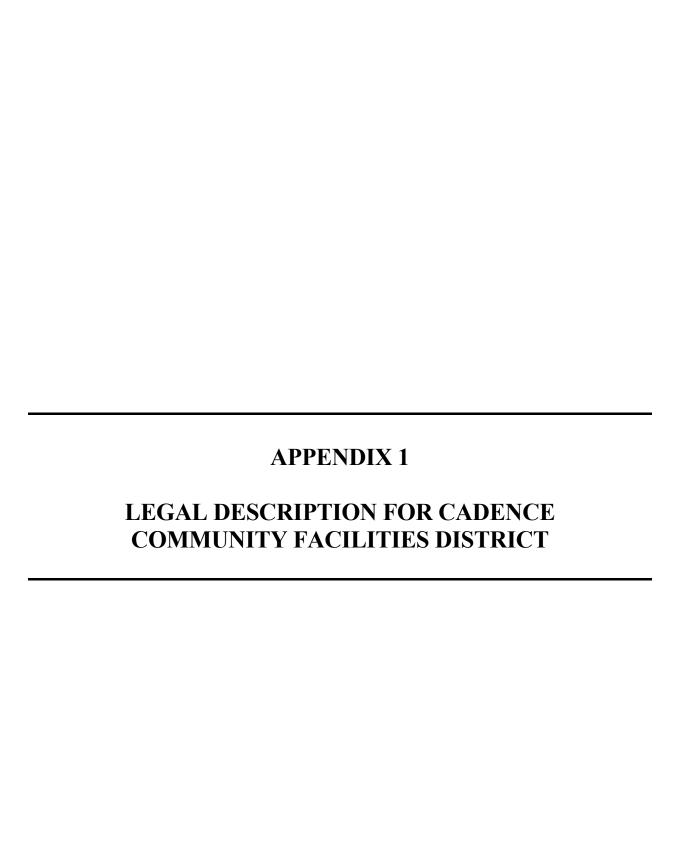
Its General Partner

By: Harvard Ventures, Inc.,

a Nevada corporation,

Its General Partner

Name: In
Its: Vic



#### EXHIBIT A

#### LEGAL DESCRIPTION



## Legal Description PPGN Community Facilities District

Job No. 11-007 Revised May 4, 2015

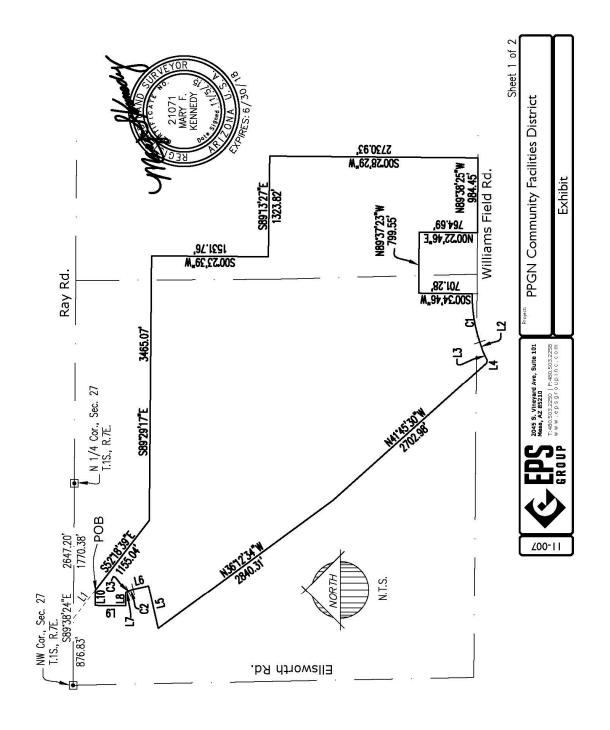
A portion of the West half of Section 26, a portion of Section 27 and a portion of the Northeast Quarter of Section 34, Township 1 South, Range 7 East of the Gila and Salt River Meridian, Maricopa County, Arizona, more particularly described as follows:

COMMENCING at a brass cap in a hand hole at the Northwest corner of said Section 27, from which an aluminum cap at the North Quarter corner of said Section 27 bears S89°38'24"E (an assumed bearing) at a distance of 2,647.20 feet; thence S89°38'24"E, along the north line of the Northwest Quarter of said Section 27, for a distance of 876.83 feet; thence S52°18'39"E for a distance of 470.08 feet to the POINT OF BEGINNING;

Thence continuing S52°18'39"E for a distance of 1,155.04 feet; thence S89°29'17"E for a distance of 3,465.07 feet; thence S00°23'39"W for a distance of 1,531.76 feet; thence S89°13'27"E for a distance of 1,323.82 feet; thence S00°28'29"W for a distance of 2,730.93 feet to the south line of the Southwest Quarter of said Section 26; thence N89°38'25"W, along said south line, for a distance of 984.45 feet; thence N00°22'46"E for a distance of 764.69 feet; thence N89°37'23"W for a distance of 799.55 feet; thence S00°34'46"W for a distance of 701.28 feet to a point on a non-tangent curve, concave to the south, the center of which bears S01°03'19"W at a distance of 1,861.15 feet; thence westerly, along the arc of said curve, through a central angle of 19°47'46", for a distance of 643.04 feet; thence S71°15'33"W, tangent to said curve, for a distance of 131.23 feet; thence S63°49'21"W for a distance of 125.36 feet; thence N80°12'55"W for a distance of 39.15 feet; thence N41°45'30"W for a distance of 2,702.98 feet; thence N36°12'34"W for a distance of 2,840.31 feet; thence N77°11'23"E for a distance of 572.68 feet; thence N12°48'37"W for a distance of 207.30 feet to the beginning of a curve, concave to the southwest, the center of which bears S77°11'23"W at a distance of 303.27 feet; thence northwesterly, along the arc of said curve, through a central angle of 12°45'57", for a distance of 67.57 feet to the beginning of a reverse curve, concave to the northeast, the center of which bears N64°25'26"E at a distance of 274.00 feet; thence northwesterly, along the arc of said curve, through a central angle of 01°01'32", for a distance of 4.90 feet; thence N24°33'03"W, tangent to said curve, for a distance of 29.44 feet; thence N89°38'24"W for a distance of 179.50 feet; thence N00°21'36"E for a distance of 400.00 feet; thence S89°38'24"E for a distance of 203.14 feet to the POINT OF BEGINNING.

An area containing 17,564,110 square feet or 403.2165 acres, more or less.





			CURVE TABLE	TABLE		
CURVE	RADIUS	LENGTH	TANGENT	DELTA	CHORD	CHD BRG
Cl	1861.15	643.04	324.76	19*47'46"	639.85	881.09,26"W
C2	303.27	67.57	33.93	12'45'57"	67.43	W1911'36"W
C3	274.00	4.90	2.45	1.01,32"	4.90	S25.03'49"F

	LINE TABLE	
LINE	BEARING	HLSNGTH
ב	S5218'39"E	470.08
L2	S71.15'33"W	131.23
L3	S63.49'21"W	125.36
<b>L4</b>	N80.12,55"W	39.15'
L5	N7711'23"E	572.68
97	N12*48'37"W	207.30
L7	N24*33'03"W	29.44
R 8	N89*38'24"W	179.50
67	N00*21*36"E	400.00,
L10	S89*38'24"E	203.14



Sheet 2 of 2

Community Funded District (CFD)

Exhibit

Fxh

Z00-11